



FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

(A Fiduciary Component Unit of the City of St. Louis, Missouri)

ANNUAL FINANCIAL REPORT

Fiscal Year Ended September 30, 2021

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS
BOARD OF TRUSTEES AND KEY STAFF MEMBERS

BOARD OF TRUSTEES

Active Firefighters

Gerald "Jerry" Jacobsen, Chairman - Term Expires August 31, 2023
Battalion Chief Kenny Mitchell, Vice - Chairman - Term Expires August 31, 2024
William Ellner - Term Expires August 31, 2022

Retired Firefighter

Bruce Williams - Term Expires August 31, 2023

Ex-Officio

Chief Dennis Jenkerson
Darlene Green, Comptroller
or
Beverly Fitzsimmons, Deputy Comptroller - designee

Mayoral Appointees

Mark Smith - Term Expires August 31, 2022
James Sondermann - Term Expires August 31, 2022

KEY STAFF MEMBERS

John D. Brewer, Executive Director
Sue Degunia, Assistant Executive Director

FIREMEN’S RETIREMENT SYSTEM OF ST. LOUIS

MISSION STATEMENT

The Board of Trustees (“Board”) of the Firemen’s Retirement System of St. Louis (“System”) is designated as the named fiduciary of the System and as such has a fiduciary responsibility to administer the System’s retirement plan, manage the System’s operations and invest the System’s assets. In recognition of this responsibility, the Board hereby adopts the following Mission Statement:

To plan an important role in the future financial security of System participants by providing useful information, quality service and attractive and progressive benefits through professional plan administration and prudent investment management of System assets.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

FINANCIAL REPORT

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INDEPENDENT AUDITOR'S REPORT

The Board of Trustees
FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the **FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS** (the System), a Fiduciary Component Unit of the City of St. Louis, Missouri, as of and for the years ended September 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether

due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the System's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the System as of September 30, 2021 and 2020, and the respective changes in fiduciary net position thereof for the years then ended, in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplemental Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplemental information, as listed in the table of contents (collectively referred to as RSI), be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplemental information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the System's basic financial statements. The other supplemental information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has not been subjected to the auditing procedures applied in the audits of the financial statements and accordingly, we do not express an opinion or provide any assurance on it.

OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 22, 2022, on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the System's internal control over financial reporting and compliance.

Sikich LLP

St. Louis, Missouri
March 22, 2022

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED SEPTEMBER 30, 2021

The following Management's Discussion and Analysis (MD&A) of the Firemen's Retirement System of St. Louis (the System) provides an overview of the System's financial activities for the fiscal year ended September 30, 2021. The MD&A should be read in conjunction with the System's financial statements and supplemental information.

FINANCIAL HIGHLIGHTS

During the System's fiscal year ended September 30, 2021 the U.S. and global economic markets showed substantial signs of strengthening. This followed 2020 when the coronavirus pandemic adversely affected the U.S. and global economic markets. The System is well diversified and the portfolio is continually managed and monitored to an investment policy established to minimize market risks. The System is a long-range proposition and is responsible for administering benefits to firefighters of the City of St. Louis who have dedicated their careers as public servants to the residents and businesses of the St. Louis metropolitan area. The System is frozen as of February 1, 2013. Active Members on February 1, 2013 are classified as "grandfathered" Members and benefits paid to these Members is based on the Member's service and salary earned as of February 1, 2013. The only new benefits to be earned are the "grandfathered" Members who are in DROP status. The System has and will continue to provide benefits in a prudent and professional manner to its active (grandfathered) and retired Members and their beneficiaries.

The System's net position was \$497.7 million at September 30, 2021, which represents an increase of \$58.2 million or 13.24% from September 30, 2020.

Additions to net position for fiscal year 2021 were \$92.7 million as compared to additions of \$20.6 million for fiscal year 2020. The current period net additions are comprised of \$89.3 million of net investment income and \$3.4 million of employer contributions. No member contributions were received during the current year due to the System being frozen on February 1, 2013.

Deductions from net position were \$34.5 million for fiscal year 2021 and \$35.5 million for fiscal year 2020.

The overall investment return for the System was 22.42% for fiscal year 2021 as compared to a return of 4.69% for fiscal year 2020. The Board of Trustees acts to ensure the System retains top performing investment managers while maintaining a balanced investment portfolio.

Changes in Members' benefits resulted from:

	For The Years Ended September 30	
	2021	2020
Service retirements:		
Regular	17	12
Death	1	-
Members requesting a refund withdrawal	-	6
Retiree death benefits	32	28

FINANCIAL STATEMENTS

The financial statements, notes to financial statements, and required supplemental information (RSI) were prepared in conformity with Governmental Accounting Standards Board Statement No. 67 (GASB 67), *Financial Reporting for Pension Plans*. GASB 67 replaced GASB 25 and GASB 50 as reporting standards for governmental employer pension systems.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR THE YEAR ENDED SEPTEMBER 30, 2021

Highlights of the changes to these financial statements as a result of implementing GASB 67 are as follows:

- GASB 67 only affects reporting requirements and does not prescribe funding methods which could be different. The System will continue to use a funding policy that computes contribution amounts over the future working lifetime of current participants (the entry age - frozen initial liability actuarial cost method). For financial reporting purposes the System is required to use the entry age actuarial cost valuation method in determining the normal cost of the System's benefits, expressed as a percent of active covered payroll for service retirement benefits, disability benefits, survivor benefits, and administrative expenses (excluding expenses related to the investment of the System's assets, all of which are covered by investment return). The contribution amount required to amortize any unfunded actuarial liability is determined annually and as a percentage of participants covered payroll. The required contribution amounts are to be determined by regular annual actuarial valuations conducted by the System's actuary.
- GASB 67 classifies the System as a single-employer public pension plan for reporting purposes.
- The discount rate used to calculate the present value of future benefit payments for reporting purposes is based upon the projected plan net position (PNP) using actuarial assumptions about contributions, benefit payments, and the long-term rate of return. If the projected PNP is not sufficient to cover projected benefit payments, a blended discount rate is required using both the weighted average of the long-term rate of return and the muni-bond rate for periods after the PNP is exhausted. The System currently uses the long-term discount rate of 6.75% (7.00% less expected administrative expenses of 0.25%). The System's Fiduciary net position is 104.74% of total pension liability at September 30, 2021.
- Footnote requirements include the target asset allocation including long-term expected real rate of return, investments representing 5% or more of the System's fiduciary net position, employer's net pension liability, summary of actuarial assumptions, and sensitivity of net pension liability to changes in the discount rate.
- Required supplemental information includes a schedule of changes in employer's net pension liability (excess assets), schedule of employer's net pension liability (excess assets), schedule of employer's contributions, and schedule of annual money-weighted rate of return on investments. Notes to the RSI include significant methods and assumptions used in calculating the actuarially determined contributions.

The financial statements contained in this section of the annual financial report consist of:

- The statements of fiduciary net position report the System's assets, deferred outflows, liabilities, deferred inflows, and resulting net position. The net position is restricted for pensions. It is a snapshot of the financial position of the System at that specific point in time.
- The statements of changes in fiduciary net position summarizes the System's financial transactions that have occurred during the current and previous fiscal years.
- The notes to financial statements are an integral part of the above financial statements and include additional information not readily evident in the statements themselves.

Other items in the financial report are the MD&A, the RSI, and other supplemental information which provide other information considered useful in evaluating the condition of the System.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR THE YEAR ENDED SEPTEMBER 30, 2021

FINANCIAL ANALYSIS

Total assets at September 30, 2021 were \$498,650,355 and were mainly comprised of cash and cash equivalents, investments, and receivables. Total assets increased \$58,309,329 or 13.24% from September 30, 2020 primarily due to an increase in investments.

Total liabilities at September 30, 2021 were \$1,132,085 and consisted mainly of the net pension liability - System's staff pension related, and accrued expenses. Total liabilities increased \$190,165 or 20.19% from September 30, 2020. Accrued benefits payable increased \$328,607, Employees Retirement System of the City of St. Louis (ERS) pension liability increased \$92,214, and unsettled investment transactions decreased \$279,840..

The System implemented GASB 68, *Accounting and Financial Reporting by State and Local Governments*, for the fiscal year 2015. The System's staff participate in the ERS, a cost sharing, multi-employer defined benefit plan. The System elected to report pension elements based on ERS' September 30 actuarial valuations at the beginning of the fiscal year as allowed by GASB 68. The pension elements required to be reported in the statements of fiduciary net position include: 1) net pension liability and 2) deferred outflows of resources.

Net position - restricted for pensions was \$497,675,860 at September 30, 2021, an increase of \$58,183,634 or 13.24% from fiscal year 2020. This increase mainly resulted from net investment income and employer contributions exceeding benefits paid to retirees and beneficiaries during the year.

Following is a condensed version of the statements of fiduciary net position (dollars in thousands):

	September 30			Total Change			
				Amount		Percentage	
	2021	2020	2019	2021	2020	2021	2020
ASSETS							
Investments	\$ 494,101	435,479	449,328	58,622	(13,849)	13.5 %	(3.1)
Cash and cash equivalents	3,702	3,931	3,802	(229)	129	(5.8)	3.4
Receivables	606	637	1,645	(31)	(1,008)	(4.9)	(61.3)
Capital assets, net	241	294	348	(53)	(54)	(18.0)	(15.5)
Total Assets	498,650	440,341	455,123	58,309	(14,782)	13.2	(3.2)
DEFERRED OUTFLOWS							
System's staff pension related	158	99	54	59	45	59.6	83.3
LIABILITIES	1,132	942	854	190	88	20.2	10.3
DEFERRED INFLOWS							
System's staff pension related	-	6	13	(6)	(7)	(100.0)	(53.8)
NET POSITION	\$ 497,676	439,492	454,310	58,184	(14,818)	13.2 %	(3.3)

Revenues - Additions to Net Position

- Net investment income totaled \$89,290,920 in fiscal year 2021 as compared to net investment income of \$19,335,731 in fiscal year 2020. Investment income is net of investment expenses (investment management and custodial fees) totaling \$1,586,198 and \$1,492,260 for the years ended September 30, 2021 and 2020, respectively.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR THE YEAR ENDED SEPTEMBER 30, 2021

The reserves needed to finance retirement benefits as well as death and disability benefits are accumulated through the collection of employer contributions and through earnings on investments. Employer contributions were \$3,403,198 for the year ended September 30, 2021 as compared to 1,297,238 for the prior year.

Expenses - Deductions from Net Position

The primary expenses of the System include the payment of pension benefits to retirees and beneficiaries, administrative expenses, and refunds of Members' contributions to operate the System. Total expenses for fiscal year 2021 were \$34,510,484, a decrease of \$940,040 from fiscal year 2020. This decrease is mainly due to a trend of fewer retirees.

Following is a condensed version of the statements of changes in fiduciary net position (dollars in thousands):

	For The Years Ended September 30			Total Change			
	2021	2020	2019	Amount		Percentage	
				2021	2020	2020	2020
ADDITIONS							
Net investment income	\$ 89,291	19,336	8,382	69,955	10,954	361.8 %	130.7
Employer contributions	3,403	1,297	-	2,106	1,297	162.4	100.0
Total Additions	<u>92,694</u>	<u>20,633</u>	<u>8,382</u>	<u>72,061</u>	<u>12,251</u>	<u>349.3</u>	<u>146.2</u>
DEDUCTIONS							
Benefits paid	32,011	32,965	32,997	(954)	(32)	(2.9)	(0.1)
Refund of Members' contributions	1,399	1,399	2,027	-	(628)	-	(31.0)
Administrative expenses	1,100	1,087	1,027	13	60	1.2	5.8
Total Deductions	<u>34,510</u>	<u>35,451</u>	<u>36,051</u>	<u>(941)</u>	<u>(600)</u>	<u>(2.7)</u>	<u>(1.7)</u>
CHANGE IN NET POSITION	58,184	(14,818)	(27,669)	73,002	12,851	492.7	46.4
NET POSITION, BEGINNING OF YEAR	<u>439,492</u>	<u>454,310</u>	<u>481,979</u>	<u>(14,818)</u>	<u>(27,669)</u>	<u>(3.3)</u>	<u>(5.7)</u>
NET POSITION, END OF YEAR	<u>\$ 497,676</u>	<u>439,492</u>	<u>454,310</u>	<u>58,184</u>	<u>(14,818)</u>	<u>13.2 %</u>	<u>(3.3)</u>

SUMMARY

The System's net position - restricted for pensions on a market value basis was \$492.6 million (excluding the Future Benefit Fund of \$4.5 million) at September 30, 2021. At the same time the present value of pension obligations was \$470.3 million. The System's excess assets of \$22.3 million or 104.47% funded level provides the System cushion for providing benefits. The Board of Trustees believe, and the actuarial calculations confirm, that the System is in a financial position to meet its current and projected obligations. With a continued focus on a prudent investment program, cost controls, and strategic planning, the System should maintain its current funded position over an extended period of years.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED SEPTEMBER 30, 2021

REQUESTS FOR INFORMATION

This financial report is designed to provide the Board of Trustees, our Members, and other users of our financial report with a general overview of the System's finances and to demonstrate the System's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact:

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St. Louis, MO 63104-3845
or
e-mail: jdbrewer@frs-stl.org

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FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS**STATEMENTS OF FIDUCIARY NET POSITION**

	September 30	
	2021	2020
ASSETS		
Investments at fair value:		
Equities:		
Corporate stocks	\$ 126,281,773	131,261,492
Collective investment funds	93,235,153	104,623,563
Fixed income:		
Collective investment funds	96,612,618	89,793,545
Corporate bonds	11,604,015	11,885,537
Government-backed bonds	3,575,579	2,838,176
Mortgage-backed bonds	2,524,173	2,929,851
Real estate investment trust	77,547,191	47,543,314
Hedge funds	76,917,811	36,354,909
Money market funds	5,803,067	5,537,648
Limited partnership units	-	2,711,137
Total Investments	<u>494,101,380</u>	<u>435,479,172</u>
Cash and cash equivalents	<u>3,702,219</u>	<u>3,930,853</u>
Receivables:		
Foreign withholding tax reclaims	354,873	385,242
Interest and dividends	250,939	251,322
Total Receivables	<u>605,812</u>	<u>636,564</u>
Capital assets, less accumulated depreciation	<u>240,944</u>	<u>294,437</u>
Total Assets	<u>498,650,355</u>	<u>440,341,026</u>
DEFERRED OUTFLOWS OF RESOURCES		
System's staff pension related	<u>157,590</u>	<u>98,899</u>
LIABILITIES		
Net pension liability - System's staff pension related	383,162	290,948
Accrued benefits payable	328,607	-
Accrued investment management fees	295,440	264,393
Accrued administrative expenses	100,348	82,211
Members' contributions refundable	24,528	24,528
Unsettled investment purchase transactions	-	279,840
Total Liabilities	<u>1,132,085</u>	<u>941,920</u>
DEFERRED INFLOWS OF RESOURCES		
System's staff pension related	<u>-</u>	<u>5,779</u>
NET POSITION - RESTRICTED FOR PENSIONS	<u>\$ 497,675,860</u>	<u>439,492,226</u>

See notes to financial statements

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION

	For The Years	
	Ended September 30	
	2021	2020
ADDITIONS TO NET POSITION ATTRIBUTED TO		
Investment income:		
Net appreciation in fair value of investments	\$ 86,122,600	15,721,088
Dividends	2,723,895	2,885,376
Interest	1,948,923	2,107,123
Securities lending income (net of expenses of \$16,453 in 2021 and \$33,419 in 2020)	54,925	111,530
Class action lawsuit proceeds	26,775	2,874
Total Investment Income	90,877,118	20,827,991
Less - Investment management and custodial fees	1,586,198	1,492,260
Net Investment Income	89,290,920	19,335,731
Employer contributions	3,403,198	1,297,238
Total Additions	92,694,118	20,632,969
DEDUCTIONS FROM NET POSITION ATTRIBUTED TO		
Benefits paid to retirees and beneficiaries	32,011,708	32,964,903
Refunds of Members' contributions	1,398,931	1,399,122
Administrative expenses	1,099,845	1,086,499
Total Deductions	34,510,484	35,450,524
CHANGE IN NET POSITION	58,183,634	(14,817,555)
NET POSITION - RESTRICTED FOR PENSIONS, BEGINNING OF YEAR	439,492,226	454,309,781
NET POSITION - RESTRICTED FOR PENSIONS, END OF YEAR	\$ 497,675,860	439,492,226

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE A - DESCRIPTION OF PLAN

The **FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS** (the System) administers a single employer defined benefit pension plan providing pension benefits to the City of St. Louis firemen (the Members). The System is frozen as of February 1, 2013. Active Members on February 1, 2013 are classified as "grandfathered" Members, and benefits paid to these Members are based on the Member's service and salary earned as of February 1, 2013. Membership in the System consists of:

	September 30		Increase
	2021	2020	(Decrease)
Currently receiving benefits:			
Retirees	583	594	(11)
Beneficiaries	259	260	(1)
Total Currently Receiving Benefits	842	854	(12)
Current Active Members:			
Vested - participating in DROP	96	79	17
Vested - nonDROP	198	220	(22)
Nonvested	161	175	(14)
Total Current Active Members	455	474	(19)
Total Membership	1,297	1,328	(31)

The System provides retirement benefits as well as death and disability benefits. Members can voluntarily retire after a minimum of 20 years of service (compulsory retirement at age 60 with 30 years of service). The monthly allowance consists of 40% of the final two-year average monthly compensation at 20 years of service, plus 2% of such final average compensation for each of the next five years of service, plus 5% of final average compensation for each additional year of service after 25 years with a maximum pension of 75%. Unused accrued sick pay accumulated before February 1, 2013 may increase the maximum pension beyond this limitation.

Covered Members contributed 8% of their salary through February 1, 2013 (date frozen). Upon leaving employment, the Member's contributions are refunded. In addition, terminated Members receive interest.

During the fiscal year ended August 31, 1994, the System, in accordance with Ordinance 62994 of the City of St. Louis (the City), initiated a Deferred Retirement Option Plan (DROP). The DROP option is available to Members of the System who have at least 20 years of creditable service and have achieved eligibility for retirement. Those Members who elect to participate will continue active employment, will have a service retirement allowance credited monthly in the DROP account of the Member, and the Member's contributions are 1% (previously reduced to 1% from the normal 8% through February 1, 2013). During participation in DROP, the Member will not receive credit for employer contributions or credit for service. A Member may participate in DROP only once for any period up to five years. At retirement, the funds in the Member's DROP account plus: 1) interest and 2) accrued sick leave if elected is available to the Member in a lump sum or installments. The number of Members with DROP account balances and currently participating at September 30, 2021 and 2020 were as follows:

	Active Members		Retirees	Total DROP	DROP Account Balances	
	Currently Participating	Previously Participated	With DROP Balance		Active Members	Retired Members
2021	96	53	120	269	\$ 19,146,908	\$ 23,995,164
2020	79	59	110	248	18,011,660	21,212,077

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The significant accounting policies consistently applied by the System in the preparation of the accompanying financial statements are summarized as follows:

1. Reporting Entity

The System is a fiduciary trust fund of the City. As such, the System is included in the City's Annual Comprehensive Financial Report as a fiduciary component unit. The System and its Board of Trustees (Board) are not financially accountable for any other entities or other organizations. Accordingly, the System is the only entity included in this financial report.

2. Board Composition

The Board shall consist of eight (8) Trustees, three (3) of whom are elected by the active Members of the System, one (1) of whom is elected by the retired Members of the System, two (2) of whom are appointed by the Mayor of the City, and two (2) of whom are Trustees by virtue of offices (Fire Chief and the Comptroller of the City or the Comptroller's designee -- Deputy Comptroller or the First Assistant Comptroller).

3. Measurement Focus and Basis of Accounting

The System's financial statements were prepared in accordance with accounting principles generally accepted in the United States of America as applicable to governmental organizations. In doing so, the System adheres to the reporting requirements established by the Governmental Accounting Standards Board (GASB). Employer's contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the System's benefit provisions. Expenses are recorded when the corresponding liabilities are incurred, regardless of when payment is made. Dividend income is recognized based on the ex-dividend date and interest income is recognized on the accrual basis as earned. Fair value changes are recorded as investment income or loss. Investment purchases and sales are recorded on a trade-date basis (the date upon which the transaction is initiated).

4. GASB 67 Financial Reporting Model

The System's financial statements are prepared in conformity with GASB 67's financial reporting requirements for governmental pension systems. GASB 67 includes required presentation of the financial statements, notes to financial statements, and RSI. An actuarial calculation of the total and net pension liability (excess assets) as defined in the accounting standard is included in the notes to the financial statements and RSI. Other comprehensive footnote disclosures include the sensitivity of the net pension liability (excess assets) to the discount rate and investment activity disclosures. The total employer's projected net pension liability (excess assets) is presented in the notes to financial statements and is calculated using a discount rate (long-term or blended) depending on the sufficiency of projected net position to cover projected benefit payments of retirees and beneficiaries.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

5. Investment Valuation

Investments are reported at fair value. Short-term money market investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. On September 30 or on the last reported bid price if no sale was made on that date, fixed-income securities are valued principally using quoted market prices provided by independent pricing services. For collective investments, fair value is determined and certified by the investment managers as of the reporting date. Hedge funds, limited partnership units, and real estate investment trust are measured at net asset value (NAV). Real estate investments are valued at estimated fair value as determined by the general partner, based upon appraisals provided by the investment manager. Hedge funds investments are reported at estimated fair value as determined by the general partner of the investment vehicle.

6. Cash and Cash Equivalents

Cash on deposit with Commerce Bank N.A. is maintained for the System by the Treasurer of the City.

7. Operating Expenses

Benefits paid and administrative expenses are approved by the Board. Payments are processed by the Treasurer of the City.

8. Net Position - Restricted for Pensions

The System's net position - restricted for pensions consist of:

Member's Savings Fund -- Members contributed 8% of their compensation to the System through February 1, 2013 (date frozen). Such contributions are credited to the Member's Savings Fund. Interest, at a rate determined by the Board, is credited annually on the balance in each Member's account during the preceding year. Withdrawal refunds of Member's accumulated contributions are charged to this fund. Upon retirement or death in service of a Member with a surviving beneficiary, the Member's own contributions are refunded. Upon termination of employment or death in service with no survivor, the Member's contributions, including interest, are refunded. The balance at September 30, 2021 and 2020 was \$82,104,653 and \$82,279,829, respectively.

Benefit Reserve Fund -- Upon retirement or death, the Benefit Reserve Fund is payable to the Member or their beneficiaries. This amount is determined by the actuaries, in accordance with Ordinances 49623, 56444, 57603, 58242, 58651, 58652, and 59018. An amount is transferred from the General Reserve Fund which, when added to the amount transferred from Member's Savings Fund, brings the balance of the Benefit Reserve Fund to an amount equal

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

8. Net Position - Restricted for Pensions (Continued)

to the present value of future benefits. The balance at September 30, 2021 and 2020 was \$326,066,590 and \$329,268,201, respectively.

General Reserve Fund -- Contributions made by the City are credited to the General Reserve Fund. The present value of all future estimated benefits payable to active Members on death or retirement not provided by Member's contributions are accumulated in this fund. The balance excluding the System's Employees Benefit Fund at September 30, 2021 and 2020 was \$84,252,642 and \$23,316,123, respectively.

Future Benefit Fund -- The Future Benefit Fund was established June 29, 1990 by City Ordinance as a method to fund increased benefits for retired Members. The funding of the Future Benefit Fund was terminated per the City Ordinance after fiscal year ended August 31, 1993. The balance in the fund will be used for future benefits until it is exhausted. Benefits of \$145,270 and \$56,070 were paid from the Future Benefit Fund during the years ended September 30, 2021 and 2020, respectively. The System entered into a settlement agreement with the City regarding sick leave benefits. The settlement required a one-time payment of \$1,070,749 during the year ended September 30, 2015 and 15 annual transfers between the Future Benefit Fund and the General Reserve Fund of \$166,792 starting with the year ended September 30, 2016 (see Note O). The Future Benefit Fund is excluded from the assets used in determining the employer's contribution requirement. The balance at September 30, 2021 and 2020 was \$5,121,626 and \$4,511,474 respectively.

System Employees Benefit Fund -- On August 28, 1997, the Board approved a resolution to provide additional benefits for the administrative employees of the System in the form of severance pay and a limited retirement package. The severance pay applies to employees who are dismissed for any reason other than for just cause based on the wrongful conduct of the employee. The dismissed employee would be entitled to one month's pay for each year or part of year that the employee has been employed by the System. The retirement package is for employees who have completed five years of service. Upon completing five years of service, the employee will have five months of salary credited to him or her. Thereafter the employee will be credited with a month of salary upon completion of each additional year of service. Employees accrued additional benefits of \$13,750 and \$11,458 for the years ended September 30, 2021 and 2020, respectively. The employees must make a one-time election as to how their accounts will be credited each anniversary date with interest on the account. There were no benefits paid from the System Employees Benefit Fund during the years ended September 30, 2021 and 2020. The System Employees Benefit Fund is excluded from the assets used in determining the employer's contribution requirement. The balance at September 30, 2021 and 2020 was \$130,349 and \$116,599, respectively.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

8. Net Position - Restricted for Pensions (Continued)

The severance pay benefit program provided to administrative employees of the System was frozen to the current and future System's employees effective September 30, 2014. Future interest accrual or losses on employees' vested accounts is limited to one identified employee of the System.

9. Use of Estimates

The preparation of the System's financial statements in conformity with accounting principles generally accepted in the United States of America requires management and the System's actuary to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of additions to and deductions from net position during the reporting period. Actual results could differ from those estimates.

10. Capital Assets

Expenditures for property and equipment exceeding \$1,000 are capitalized and depreciated over the estimated useful lives of the capital assets on the straight-line method as follows:

Asset	Years
Building	40
Building improvements	10 - 15
Furniture, equipment, and software	5 - 10

Expenditures for repairs and maintenance are expensed as incurred. Gains and losses on disposition of property and equipment are included in changes in fiduciary net position as realized.

Capital assets, net of accumulated depreciation, is summarized by major classification as follows:

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

10. Capital Assets (Continued)

For The Year Ended September 30, 2021			
	Balance September 30 2020	Increases	Decreases
Capital assets not being depreciated:			
Land	\$ 83,086	-	-
Capital assets being depreciated:			
Building	205,417	-	-
Building improvements	232,702	-	-
Furniture, equipment, and software	501,562	-	-
Total Capital Assets Being Depreciated	939,681	-	-
Less - Accumulated depreciation for:			
Building	98,428	5,136	-
Building improvements	177,579	3,879	-
Furniture, equipment, and software	452,323	44,478	-
Total Accumulated Depreciation	728,330	53,493	-
Total Capital Assets Being Depreciated, Net	211,351	(53,493)	-
Total Capital Assets, Net	\$ 294,437	(53,493)	-

For The Year Ended September 30, 2020			
	Balance September 30 2019	Increases	Decreases
Capital assets not being depreciated:			
Land	\$ 83,086	-	-
Capital assets being depreciated:			
Building	205,417	-	-
Building improvements	232,702	-	-
Furniture, equipment, and software	506,839	-	5,277
Total Capital Assets Being Depreciated	944,958	-	5,277
Less - Accumulated depreciation for:			
Building	93,293	5,135	-
Building improvements	173,700	3,879	-
Furniture, equipment, and software	413,028	44,572	5,277
Total Accumulated Depreciation	680,021	53,586	5,277
Total Capital Assets Being Depreciated, Net	264,937	(53,586)	-
Total Capital Assets, Net	\$ 348,023	(53,586)	-

Depreciation expense for the years ended September 30, 2021 and 2020 was \$53,493 and \$53,586 respectively.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

11. Staff Pension Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the fiduciary net position of the Employees Retirement System of the City of St. Louis (ERS), a cost-sharing, multi-employer defined benefit plan and additions to/deductions from ERS' fiduciary net position have been determined on the same basis as they are reported by ERS. For this purpose, contributions from employers and net pension liability are recognized on an accrual basis of accounting.

12. Deferred Outflows/Inflows of Resources

In addition to assets, the statements of fiduciary net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statements of fiduciary net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The System currently has deferred inflows and outflows from GASB 68 pension elements from the System's staff participation in ERS which is reported on the statement of fiduciary net position.

NOTE C - CASH AND CASH EQUIVALENTS

The System's bank deposits are required by state law to be secured by the deposit of certain securities specified by RSMo 30.270. The collateralized securities are held by a trustee institution. The value of the securities must amount to the total of the System's cash not insured by the Federal Deposit Insurance Corporation (FDIC). The System's bank deposits as of September 30, 2021 and 2020 were \$3,755,752 and \$3,971,695, respectively. Both years' balances were insured by the FDIC or collateralized with securities held by the pledging financial institution's trust department in the System's name. The System's carrying amount of bank deposits was \$3,702,219 and \$3,930,853 as of September 30, 2021 and 2020, respectively.

NOTE D - CONTRIBUTION RECEIVABLE - EMPLOYER

Employer contributions are calculated by the System's actuary (Gabriel, Roeder, Smith & Company). The employer contributions due to the System for the years ended September 30, 2021 and 2020 were \$3,403,198 and \$1,297,238, respectively.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE D - CONTRIBUTION RECEIVABLE - EMPLOYER (Continued)

Contribution receivable - employer consists of the following:

	September 30	
	2021	2020
Contributions receivable, beginning of year	\$ -	-
Current year contributions due from the employer as calculated by the System's actuary	3,403,198	1,297,238
Contributions received from the employer during the year	<u>(3,403,198)</u>	<u>(1,297,238)</u>
Total Contributions Receivable, End Of Year	<u>\$ -</u>	<u>-</u>

NOTE E - INVESTMENTS

Section 104.440, RSMo allow the Board of Trustees to invest the System's assets in accordance with the prudent person rule. The Systems' policy with respect to the allocation of invested assets, is established and may be amended by the Board of Trustees' majority vote. The Board's guiding principles with respect to the investment of the System's assets are to maximize total return within prudent risk parameters, and act in the exclusive interest of the members of the System. The Board has developed a risk-weighted policy allocation that is designed to achieve the long-term actuarial return assumption of the System, given certain risk constraints. The current asset allocation reflects a diversified portfolio, which will perform well in a variety of economic conditions and will help reduce the portfolio's overall volatility. The System's investment consultant monitors investment returns by manager and specific benchmarks based on investment standards for the objective of the investment portfolio.

Investments of the System are managed by various investment managers hired by the Board to invest according to investment policy guidelines established by the Board. The fair value of investments managed consisted of the following:

	September 30	
	2021	2020
ABS Investment Management, LLC (multi-strategy hedge fund):		
Hedge fund	<u>\$ 28,262,843</u>	<u>-</u>
Acadian Asset Management, LLC (international small cap):		
Collective investment fund - equity	<u>34,406,783</u>	<u>25,542,129</u>
AJO, LP (emerging markets - all cap):		
Collective investment fund - equity	<u>-</u>	<u>34,220,899</u>
Argent Capital Management, LLC (U.S. large cap growth index)		
Corporate stocks	26,371,164	29,961,134
Money market fund	342,534	341,188
	<u>26,713,698</u>	<u>30,302,322</u>

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE E - INVESTMENTS (Continued)

	September 30	
	2021	2020
The Commerce Trust Company (core plus domestic fixed income):		
Corporate bonds - active core, primarily domestic	11,604,015	11,885,537
Government-backed bonds	3,575,579	2,838,176
Mortgage-backed bonds	2,524,173	2,929,851
Money market fund	287,241	550,558
	<u>17,991,008</u>	<u>18,204,122</u>
Eagle Capital Management, LLC (U.S. large cap value):		
Corporate stocks	28,720,952	26,465,410
Money market fund	285,092	1,210,841
	<u>29,006,044</u>	<u>27,676,251</u>
EnTrust Capital Diversified Fund, Ltd. (multi-strategy hedge fund):		
Hedge fund	4,651,964	5,662,309
Money market fund	3	2,206
	<u>4,651,967</u>	<u>5,664,515</u>
Fisher Investments, Inc. (international large cap value):		
Corporate stocks	49,719,541	55,480,096
Money market fund	382,370	329,083
	<u>50,101,911</u>	<u>55,809,179</u>
Integrity Asset Management, LLC (U.S. small/mid-cap value):		
Collective investment fund - equity	22,468,537	15,146,948
Money market fund (overdraft)	(875)	261
	<u>22,467,662</u>	<u>15,147,209</u>
K2 Muana Kea, LLC (multi-strategy hedge fund):		
Hedge fund	10,287,468	-
Money market fund	68	-
	<u>10,287,536</u>	<u>-</u>
MacKay Shields Collective Investment Trust (fixed income):		
Collective investment fund - domestic aggregate	47,549,439	43,839,547
Money market fund	7	-
	<u>47,549,446</u>	<u>43,839,547</u>
Magnitude Institutional, LLC (multi-strategy hedge fund):		
Hedge fund	33,715,536	30,692,600
The Northern Trust Company (S&P 500 index fund):		
Collective investment fund - equity	36,359,833	29,713,587
Money market fund	4,154,382	2,730,789
Corporate stocks	114,816	90,258
	<u>40,629,031</u>	<u>32,534,634</u>

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE E - INVESTMENTS (Continued)

	September 30	
	2021	2020
Pinnacle Associates, Ltd. (U.S. small/mid cap growth):		
Corporate stocks	21,355,300	18,090,217
Money market fund	352,154	269,153
	<u>21,707,454</u>	<u>18,359,370</u>
Principal Financial Group (core real estate):		
Real estate investment trust	<u>53,866,438</u>	<u>47,543,314</u>
Principal Enhanced Financial Group (core real estate):		
Real estate investment trust	23,680,753	-
Money market fund	21	-
	<u>23,680,774</u>	<u>-</u>
Prudential Trust Company (fixed income):		
Collective investment fund - domestic aggregate	49,063,179	45,953,998
Money market	70	63
	<u>49,063,249</u>	<u>45,954,061</u>
Tortoise Capital Advisors, LLC (master limited partnerships):		
Limited partnership units - energy	-	2,711,137
Corporate stocks - energy	-	1,174,377
Money market fund	-	103,506
	<u>-</u>	<u>3,989,020</u>
Total Investments	<u><u>\$ 494,101,380</u></u>	<u><u>435,479,172</u></u>

Money Market Funds

Money market funds are invested in Northern Trust's Collective Government Short-term Investment Fund. The Fund invests substantially all of its assets in cash equivalents (certificates of deposit and repurchase agreements) and securities (commercial paper and U.S. Treasury obligations the weighted average maturity was 55 days at September 30, 2021. The fund seeks to preserve value at \$1 per share, but the value is not guaranteed.

The System's investments are continuously exposed to various types of inherent risks. These risks are mitigated by the System's development and continual monitoring of sound investment policies. The maturities, credit rating by investment, and foreign currency exposures by asset class schedules are presented as follows to provide an illustration of the System's current level of exposure to various risks.

Fair Value

The System categorized its fair value measurement within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The System has the following recurring fair value measurements as of September 30, 2021 and 2020:

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE E - INVESTMENTS (Continued)

Investments Measured at Fair Value

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Level 3 are valued using unobservable inputs where pricing requires significant adjustments or estimation.

The categorization of investments within the hierarchy is based upon the pricing transparency of the instrument and should not be perceived as an indication of the risk associated with investing in these securities.

The remaining investments not categorized under the fair value hierarchy are shown at net asset value (NAV). NAV is used as a practical expedient to estimate the fair value of the System's interest therein, unless it is probable that all or a portion of the investment will be sold for an amount different from NAV. As of September 30, 2021, the System had no specific plans or intentions to sell investments at amounts different from NAV.

Real Estate Investments - the System invest in real estate investment trusts (REITS) which invest in real estate located in the United States.

Real estate investments are carried at fair value, generally based on the net asset value (or its equivalent) (NAV). Properties are initially recorded at the purchase price plus closing costs. Development costs and major renovations are capitalized as a component of cost, and routine maintenance and repairs are charged to expense as incurred. Real estate costs include the cost of acquired property, including all the tangible and intangible assets. Tangible assets include the value of all land, building and tenant improvements at the time of acquisition. Intangible assets include the value of any above and below market leases, in-place leases, and tenant relationships at the time of acquisition.

In general, fair value estimates are based upon property appraisal reports prepared by independent real estate appraisers (members of the Appraisal Institute or an equivalent organization) within a reasonable amount of time following acquisition of the real estate and no less frequently than annually thereafter. The real estate trust's General Partner is responsible to assure that the valuation process provides independent and reasonable property fair value estimates. Unaffiliated third-party appraisal firms assist the General Partner in maintaining and monitoring the independence and the accuracy of the appraisal process.

Determination of estimated fair value of real estate involves subjective judgement because the actual fair value of real estate can be determined only by negotiation between parties in a sale transaction and amounts ultimately realized may vary from the fair value presented. The General Partner's approval is required to approve the buyer before the sale of real estate investment properties can be completed.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE E - INVESTMENTS (Continued)

The REITS at times invest in real estate joint ventures. The REITS do not consolidate investments in joint ventures in which the REIT has significant influence but not overall control. For the investments in unconsolidated joint ventures, the investments are initially recorded at the original investment amounts, are subsequently adjusted for the REIT's share of undistributed earnings and losses (including unrealized and realized gain (loss)) from the underlying entities from the dates of formation, are increased by additional contributions, and are reduced by distributions received.

Hedge Fund Investments - the System invests in hedge fund which invests in portfolio funds and private companies. Hedge fund investments are valued at fair value in accordance with U.S. GAAP. The fair value of the Fund's assets and liabilities approximates the carrying amounts presented in these statement of assets and liabilities. The administrator, subject to the supervision of the directors and in consultation with the manager, is responsible for determining and calculating the fair value of the fund's assets and liabilities, including all investments. The manager review and approves the administrator's valuations and calculations.

Hedge fund managers investment in portfolio funds which are stated at fair value, generally based on the net asset value (or its equivalent) NAV provided by each portfolio fund's administrator or manager. The fund is typically permitted, but not required, to use the net asset value as a practical expedient for fair value without the evaluation of other factors (subject to certain restrictions). Due to the inherent uncertainty in the valuation of private fund investments, the stated fair values of the portfolio funds held by the fund may differ significantly from the values that would have been used had a ready market for these investments existed, and the differences could be material.

Under certain circumstances, and adjustment to the valuation of a portfolio fund may be considered. This would generally be determined where the value provided by the portfolio fund's administrator or manager does not represent fair value in the opinion of the hedge fund manager, the value is not provided by the portfolio fund's administrator or manager, or the value is not provided on a timely basis. These investments may be valued using a third-party valuation specialist or other available information from a third-party (e.g., the administrator or manager of a portfolio fund). The manager will generally consult with the directors when considering valuation in these instances.

Hedge fund value may include redemptions receivable from investment in portfolio funds which represent the amounts due from portfolio funds for which redemption requests have been submitted. The fund carries it redemptions receivable at fair value which includes an assessment of collectability.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE E - INVESTMENTS (Continued)

The System has the following recurring fair value measurements as follows:

	September 30, 2021			Total
	Level 1	Level 2	Level 3	
Investments, at fair value:				
Corporate stocks:				
Domestic	\$ 76,562,232	-	-	76,562,232
International	49,719,541	-	-	49,719,541
Corporate bonds:				
Domestic	-	11,604,015	-	11,604,015
Government-backed bonds	-	3,575,579	-	3,575,579
Mortgage-backed bonds	-	2,524,173	-	2,524,173
Limited partnership units - energy	-	-	-	-
Money market funds	5,803,067	-	-	5,803,067
Total Investments By Fair Value Level	<u>\$ 132,084,840</u>	<u>17,703,767</u>	<u>-</u>	<u>149,788,607</u>
Investments measured at net asset value (NAV):				
Real estate investment trust				77,547,191
Hedge funds				76,917,811
Collective investment funds - domestic equity				58,828,370
Collective investment funds - international equity				34,406,783
Collective investment funds - domestic fixed income				96,612,618
Total Investments Measured At NAV				<u>344,312,773</u>
Total Investments Measured At Fair Value				<u>\$ 494,101,380</u>

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE E - INVESTMENTS (Continued)

For the investments measured at fair value based on NAV as a practical expedient:

September 30, 2021				
	Fair Value	Unfunded Commitments	Redemption Frequency	Redemption Notice Period
Real estate investment trusts:				
Principal Financial Group	\$ 53,866,438	-	Daily	N/A
Principal Enhanced Financial Group	23,680,753	-	Quarterly	N/A
Hedge funds:				
Magnitude Institutional, LLC	33,715,536	-	Quarterly	65 days
ABS Investment Management, LLC	28,262,843	-	Monthly	60 days
K2 Muana Kea, LLC	10,287,468	-	Varies by Fund	Varies by Fund
Entrust Capital Diversified Fund, Ltd.	4,651,964	-	In Liquidation	N/A
Collective investment funds - equity:				
Northern Trust Company	36,359,833	-	Daily	N/A
Acadian Asset Management, LLC	34,406,783	-	Daily	N/A
Interity Asset Management, LLC	22,468,537	-	Daily	N/A
Collective Investment Funds - fixed income:				
Prudential Trust Company	49,063,179	-	Daily	N/A
Mackay Shields Collective Trust	47,549,439	-	Daily	N/A
Total	<u>\$ 344,312,773</u>	<u>-</u>		
September 30, 2020				
	Level 1	Level 2	Level 3	Total
Investments, at fair value:				
Corporate stocks:				
Domestic	\$ 75,781,396	-	-	75,781,396
International	55,480,096	-	-	55,480,096
Corporate bonds:				
Domestic	-	11,885,537	-	11,885,537
Government-backed bonds	-	2,838,176	-	2,838,176
Mortgage-backed bonds	-	2,929,851	-	2,929,851
Limited partnership units - energy	2,711,137	-	-	2,711,137
Money market funds	5,537,648	-	-	5,537,648
Total Investments By Fair Value Level	<u>\$ 139,510,277</u>	<u>17,653,564</u>	<u>-</u>	<u>157,163,841</u>
Investments measured at net asset value (NAV):				
Real estate investment trust				47,543,314
Hedge funds				36,354,909
Collective investment funds - domestic equity				79,081,434
Collective investment funds - international equity				25,542,129
Collective investment funds - domestic fixed income				89,793,545
Total Investments Measured At NAV				<u>278,315,331</u>
Total Investments Measured At Fair Value				<u>\$ 435,479,172</u>

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE E - INVESTMENTS (Continued)

The following schedule provides a summary of the fixed income investment maturities by investment category, which helps demonstrate the current level of interest rate risk assumed by the System:

Fixed Income Investment Category	Maturities As Of September 30, 2021				
	Total	Less Than One Year	1 - 5 Years	6 - 10 Years	More Than 10 Years
Collective investment funds	\$ 96,612,618	7,750,184	34,545,626	28,566,437	25,750,371
Corporate bonds	11,604,015	899,469	4,981,504	2,040,965	3,682,077
Government-backed	3,575,579	-	2,768,093	807,486	-
Mortgage-backed	2,524,173	-	-	-	2,524,173
Total	<u>\$ 114,316,385</u>	<u>8,649,653</u>	<u>42,295,223</u>	<u>31,414,888</u>	<u>31,956,621</u>

Fixed Income Investment Category	Maturities As Of September 30, 2020				
	Total	Less Than One Year	1 - 5 Years	6 - 10 Years	More Than 10 Years
Collective investment funds	\$ 89,793,545	6,700,994	30,883,144	27,595,333	24,614,074
Corporate bonds	11,885,537	770,079	5,009,303	2,318,062	3,788,093
Government-backed	2,838,176	-	2,014,614	243,846	579,716
Mortgage-backed	2,929,851	-	-	-	2,929,851
Total	<u>\$ 107,447,109</u>	<u>7,471,073</u>	<u>37,907,061</u>	<u>30,157,241</u>	<u>31,911,734</u>

Certain collective investment funds are classified by average maturities of the portfolios.

The System's fixed income investments current level of exposure to credit risk, or the risk that an issuer or other counterparty to an investment will not fulfill its obligations, is demonstrated by the following table:

Credit Rating Level	Credit Rating As Of September 30, 2021				
	Total	Collective Investment Funds	Corporate Bonds	Government- Backed	Mortgage- Backed
AAA	\$ 39,827,202	36,628,559	-	3,198,643	-
AA	5,995,588	2,510,414	584,065	376,936	2,524,173
A	16,744,486	9,420,488	7,323,998	-	-
BBB	29,240,536	26,000,637	3,239,899	-	-
BB	13,450,079	13,450,079	-	-	-
B	3,780,002	3,780,002	-	-	-
Not rated	5,278,492	4,822,439	456,053	-	-
Total	<u>\$ 114,316,385</u>	<u>96,612,618</u>	<u>11,604,015</u>	<u>3,575,579</u>	<u>2,524,173</u>

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE E - INVESTMENTS (Continued)

Credit Rating Level	Credit Rating As Of September 30, 2020				
	Total	Collective Investment Funds	Corporate Bonds	Government- Backed	Mortgage- Backed
AAA	\$ 36,545,742	34,246,497	-	2,299,245	-
AA	6,976,430	2,707,226	800,422	538,931	2,929,851
A	16,661,191	9,073,011	7,588,180	-	-
BBB	27,469,085	24,086,519	3,382,566	-	-
BB	11,704,418	11,590,049	114,369	-	-
B	4,489,113	4,489,113	-	-	-
Not rated	3,601,130	3,601,130	-	-	-
Total	<u>\$ 107,447,109</u>	<u>89,793,545</u>	<u>11,885,537</u>	<u>2,838,176</u>	<u>2,929,851</u>

Certain collective investment funds are classified by average credit rating levels of the portfolios.

Foreign Currency Risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. The System's policy is to allow the individual investment managers to decide what action to take regarding their respective portfolio's foreign currency exposure. The following table demonstrates the System's current level of foreign currency exposure:

Foreign Currency Exposures Of Equity In U.S. Dollars As Of September 30		
Currency	2021	2020
Australian Dollar	\$ 1,957,758	2,160,304
British Pound Sterling	5,879,177	7,818,166
Canadian Dollar	159,326	245,260
Denmark Krone	1,372,366	1,373,057
Euro	19,540,178	21,229,236
Hong Kong Dollar	2,862,441	2,889,650
Japanese Yen	8,004,797	7,961,814
New Zealand Dollar	258,456	-
Norwegian Krone	804,593	628,702
South Korean Won	1,021,816	1,692,403
Switzerland Franc	806,264	1,596,338
Total Foreign Currency	<u>42,667,172</u>	<u>47,594,930</u>
United States Dollar	<u>176,849,754</u>	<u>188,290,125</u>
Total	<u>\$ 219,516,926</u>	<u>235,885,055</u>

Investments Policies

Custodial Credit Risk for investments is the risk that, in the event of the failure of a counterparty, the System will not be able to recover the value of the investments that are in the possession of the counterparty. The System does not have a general policy addressing custodial credit risk, but it is the practice that all investments are

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE E - INVESTMENTS (Continued)

held by the System's agent in the System's name, except the hedge fund investment and hedge funds where the assets in the hedge funds are held in the name of the trustee of the trust or general partnership. The System retains investment managers that specialize in the investment of a particular asset class. Investment managers are subject to the guidelines and controls established in the investment policy and contract executed with the Board of Trustee. The System utilized a third party (Northern Trust) as custodian over the System's assets.

Credit Risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The System's minimum credit quality for each fixed income security shall be "BBB" (or its equivalent) at the time of purchase. In the event of a split-rating, the higher rating shall apply. The fixed income portfolio should have an average quality rating of at least "A" (or its equivalent). Commercial paper issues must be rated at least "A1" (or its equivalent) at the time of purchase. In the event of a split-rating, the higher rating shall apply. In the event of a downgrade below investment grade by any rating agency, the investment manager is required to notify the Board and investment consultant as soon as possible and to refrain from any further investment in the downgraded issue.

Interest Rate Risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Investments in fixed income securities are subject to interest rate risk. The risk that changes in interest rates will adversely affect the fair value of these investments,. These fixed income investments are managed in accordance with monitoring and control policies established by the Board that are specific as tot the degree of interest rate risk that can be taken. The System's policies manage the interest rate risk within the portfolio using various methods., including average maturity, credit rating, and broad market indexes. The effective duration of any fixed income portfolio shall not exceed 120% of the effective duration of the investment manager's broad market benchmark.

Concentration of Credit Risk is the risk of loss attributed to the magnitude of the System's investment in a single issuer. The System's policy does not allow the concentration per issuer to exceed 5% of the portfolio's fair value at cost, with the exception of cash, cash equivalents, U.S. Treasury, or U.S. Agency securities. Furthermore, the investment manager may not hold more than 5% of the outstanding shares of any single issuer with the exception of U.S. Treasuries or Agencies. Investment in any single fund of hedge funds shall not exceed 10% of the fund's fair value.

It is the System's current policy to invest in each asset class ranging between a minimum and maximum of total System's investments as shown below:

Asset Class As A Percent Of Total Assets			
<u>Asset Class</u>	<u>Minimum</u>	<u>Target Mix</u>	<u>Maximum</u>
Domestic equity:			
Large cap	13%	18	23
Small mid cap	3	8	13
International equities	19	24	29
Fixed income	20	25	30
Real estate trust	10	15	20
Hedge funds	5	10	15

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE E - INVESTMENTS (Continued)

Long-term Expected Rate of Return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the System's target asset allocation as of September 30, 2021 are summarized in the following table:

<u>Asset Class</u>	<u>Long-term Expected Real Rate Of Return</u>
Core Bonds	2.60%
Core Plus	2.87
Absolute Return	4.25
US Large Cap Equity	7.14
US Small Cap Equity	8.43
International Developed Equity	8.14
Emerging Market Equity	9.48
Long/Short Equity	5.46
Core Real Estate (REIT)	6.73
Value Add Real Estate	8.23
Money Market	-

The above long-term expected real rates of return represent best estimates of mathematical rates of return for each major asset class included. These rates of return are shown net of inflation (assumed at 2.75%) and net of investment expenses (assumed at 0.5%).

Liquidity Risk is the risk that redemption notice periods are required and longer periods may be imposed before payment of redemption proceeds are settled for the following investments:

EnTrust Capital Diversified Fund QP, Ltd. (Hedge Fund)
K-2 Muana Kea, LLC (Hedge Fund)
Magnitude Institutional, LLC Class A (Hedge Fund)
The Principal U.S. Property & Enhanced U.S. Property Accounts (REIT)
ABS Investment Management, LLC (Hedge Fund)

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE F - INVESTMENTS GREATER THAN 5% OF NET POSITION - RESTRICTED FOR PENSIONS

Investments which exceed 5% or more of net position - restricted for pensions are as follows:

	<u>September 30</u>	
	<u>2021</u>	<u>2020</u>
The Principal U.S. Property Account (REIT)	\$ 53,866,438	47,543,314
Prudential Core Plus Bond Fund	49,063,179	45,953,998
Mackay Shields Core Plus Opportunities Portfolio	47,549,439	43,839,547
Northern Trust S&P 500 Index Fund	36,359,833	29,713,587
Acadian International Small Cap Fund	34,406,783	25,542,129
Magnitude Institutional, LLC Class A Hedge Fund	33,715,536	30,692,600
ABS Investment Management, LLC	28,262,843	-
AJO Emerging Markets All-Cap Offshore Fund, Ltd	-	34,220,899

NOTE G - NET APPRECIATION (DEPRECIATION) IN FAIR VALUE OF INVESTMENTS

The net appreciation (depreciation) in fair value of investments consists of:

	<u>For The Years Ended September 30</u>	
	<u>2021</u>	<u>2020</u>
Equities:		
Corporate stocks	\$ 40,560,452	11,791,327
Collective investment funds	33,184,155	9,737,153
Fixed income:		
Collective investment funds	(695,887)	2,014,952
Corporate bonds	(263,059)	465,799
Government-backed bonds	(105,492)	266,847
Mortgage-backed bonds	(83,629)	(16,755)
Hedge funds	3,635,103	(235,489)
Real estate investment trust	7,003,877	104,712
Limited partnership units	2,887,080	(8,407,458)
Total	<u>\$ 86,122,600</u>	<u>15,721,088</u>

NOTE H - ACTUARIALLY DETERMINED CONTRIBUTIONS BASED ON STATUTORY REQUIRED CONTRIBUTIONS

The actuarial funding method utilized by the System as required by Missouri State Statutes is the entry age frozen liability method. Under this method, any frozen unfunded actuarial accrued liability is amortized over 30 years from the date the liability is added.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE H - ACTUARIALLY DETERMINED CONTRIBUTIONS BASED ON STATUTORY REQUIRED CONTRIBUTIONS (Continued)

Actuarially determined contributions in accordance with this method are as shown in the following table:

	For The Years Ended September 30		Covered Payroll Percentage	
	2021	2020	2021	2020
Required contributions - employer:				
Portion of normal cost attributable to the System's fiscal year	\$ 2,105,960	-	8.3 %	-
Unfunded actuarial accrued liability amortization payment	1,297,238	1,297,238	5.1	4.6
Total Employer Required Contributions	<u>\$ 3,403,198</u>	<u>1,297,238</u>	<u>13.4 %</u>	<u>4.6</u>
Contributions Made By Employer During System's Fiscal Year	<u>\$ 3,403,198</u>	<u>1,297,238</u>	<u>13.4 %</u>	<u>4.6</u>

Covered payroll is the payroll on which contributions to the System are based. The covered payroll was \$25,470,902 and \$28,364,942 for the years ended September 30, 2021 and 2020, respectively.

The reduction in unfunded actuarial accrued liability (UAAL) for the System due to plan and assumption changes attributable to BB 109 on October 1, 2013, was greater than the remaining frozen initial liability (FIL). Consequently, the FIL for the System was set equal to zero at that date. A new FIL was added at September 30, 2015 resulting from actuarial assumption changes (mortality and discount rate) as a result of an actuarial cost study performed. The FIL was \$16,132,210 and \$16,327,351 at September 30, 2021 and 2020, respectively. The FIL was established October 1, 2020 and the amortization period is 30 years. As of October 1, 2020, the present value of future benefits was greater than the actuarial value of assets, therefore, the September 30, 2021 City contribution was set at \$3,403,198.

NOTE I - NET PENSION LIABILITY - ENTRY AGE NORMAL ACTUARIAL COST METHOD

The components of the employer's net pension liability (the System's liability determined in accordance with GASB 67 less the fiduciary net position) as of September 30, 2021 and 2020, are shown in the schedules of employer's net pension liability below.

Actuarial valuation of an ongoing plan involves estimates of the reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment mortality and future salary increases. Amounts determined regarding the net pension liability (excess assets) are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of changes in employer's net pension liability (excess assets) presents multi-year trend information about whether the System's fiduciary net positions are increasing or decreasing over time relative to the total pension liability. These schedules are presented in the RSI. The total pension liability as of September 30, 2021 and 2020, are based on an actuarial valuation performed as of October 1, 2021 and 2020, and a measurement date of September 30, 2021 and 2020, using generally accepted actuarial procedures.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE I - NET PENSION LIABILITY - ENTRY AGE NORMAL ACTUARIAL COST METHOD (Continued)

Schedules of Net Pension Liability

	<u>September 30</u>	
	<u>2021</u>	<u>2020</u>
Total pension liability	\$ 470,255,361	472,350,844
System's fiduciary net position	<u>492,554,234</u>	<u>434,980,752</u>
Net Pension (Excess Assets) Liability	<u>\$ (22,298,873)</u>	<u>37,370,092</u>
System's Fiduciary Net Position as a Percentage of Total Pension Liability	104.74%	92.09%
Covered Members Payroll (excluding DROP participants)	\$ 25,470,902	28,364,942
Net Pension (Excess Assets) Liability as a Percentage of Covered Members Payroll	(87.55)%	131.75

The System's fiduciary net position shown in the previous schedules of employer's net pension liability excludes the Future Benefit Fund restricted for SHARE program benefits. The Future Benefit Fund was \$5,121,626 and \$4,511,474 at September 30, 2021 and 2020, respectively.

The System is closed to new Members, and benefits have been frozen as of February 1, 2013. The actuarial accrued liability is now equal to the present value of frozen accrued benefits and DROP balances as of the measurement date.

Sensitivity of the net pension liability to changes in the discount rate: the following presents the net pension liability, calculated using the discount rate of 7.0%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1% point lower (6.0%) or 1% point higher (8.0%) than the current rate.

	<u>1% Decrease</u>	<u>Current Discount Rate Assumption</u>	<u>1% Increase</u>
Total pension liability	\$ 512,178,971	470,255,361	434,539,791
Net pension (excess assets) liability	19,624,557	(22,298,873)	(58,014,443)
System's fiduciary net position/ total pension liability	96.17%	104.74	113.35

Discount Rate Used to Calculate the Present Value of Future Benefit Payments

A single discount rate was used to measure the total pension liability. This single discount rate was based on the expected rate of return on the System's investments of 6.75%. This single discount rate is net of administrative expense assumption of 25 basis points and net of investment expenses (investment management and custodial fees) assumed to be 50 basis points. The projection of cash flows used to determine this single discount rate assumed that the City would make the required contributions as defined by Missouri State Statutes. Based on these assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current Members and their beneficiaries. Therefore, the long-term expected

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE I - NET PENSION LIABILITY - ENTRY AGE NORMAL ACTUARIAL COST METHOD (Continued)

rate of return on the System's investments was applied to all periods of projected benefit payments to determine the total pension liability. The long-term expected rate of return and for GASB 67 and 68 is increased by 25 basis points to 7.00%, which is gross of administrative expenses.

Methods and Assumptions used in Calculations of Actuarially Determined Pension Liability

Method:

Valuation date	October 1, 2021 and 2020
Actuarial cost method (funding by State Statutes)	Entry Age - Frozen Initial Liability
Actuarial cost method (GASB 67 reporting)	Entry Age Normal
Amortization method/period	30-year closed period from establishment
Remaining amortization period	Various
Asset valuation method (funding)	3-year smoothed market
Asset valuation method (GASB reporting)	Fair value

Actuarial assumptions:

Investment rate of return	6.75%, net of investment and administrative expenses
Long-term municipal bond rate	2.41% for 2021 and 2.75% for 2020
Rate of payroll growth	3% to 4% based on service. Benefits have been frozen as of February 1, 2013; therefore, no salary increases have been assumed for purposes of determining benefits
Consumer price inflation	2.5%
Mortality	Post-retirement ordinary - Pub-2010 Public Safety Employee Mortality Table, sex distinct Pre-retirement - Pub-2010 Public Safety Employee Mortality Tables, sex distinct Post-disability - Pub-2010 Public Safety Employee Mortality Tables, sex distinct

Future mortality improvements are reflected by projecting the base mortality tables forward from the year 2010 using MOP-2019 projection scale.

Cost-of-living adjustments (COLA):

Under Age 60	
<u>Service Years</u>	<u>COLA</u>
20 - 24	1.50%
25 - 29	2.25%
30 or more	3.00%
Over Age 60	
5% with a maximum of 25% in increases after age 60	

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE J - SECURITIES LENDING

The System participated in The Northern Trust Company's (NTC) securities lending program in order to enhance the investment yield. In a securities lending transaction, the System transfers possession--but not title--of the security to the borrower. Borrowers shall be rated AA, A, or higher by Moodys or Standard and Poors. Collateral consisting of cash, letter of credit, U.S. government or agency securities, or floating rate notes of U.S. issuers is received and held by NTC. The collateral maintained is at least 102% of loan value for domestic securities and 105% of loan value for international securities of the fair value of the securities lent. The System maintains all the rights in the collateral of a secured lender under the Uniform Commercial Code. The System continues to earn income on the loaned security. In addition, the System receives 70% of the net lending fees generated by each loan of securities.

NTC receives the remaining 30% of the net lending fees as compensation for its services provided in the securities lending program. NTC indemnifies operational risk and counter party risk. The System authorizes the lending and loans of the following: domestic securities, U.S. Treasuries, corporate bonds, and equities.

The System does not have the ability to pledge or sell collateral securities without borrower default. Therefore, for accounting purposes, the statements of fiduciary net position and changes in fiduciary net position do not reflect an increase in assets or liabilities associated with securities lent.

At September 30, 2021 and 2020, outstanding loans to borrowers were \$17,192,520 and \$14,566,548, respectively. The System earned income of \$54,925 and \$111,530 for its participation in the securities lending program for the years ended September 30, 2021 and 2020, respectively.

NOTE K - SYSTEM STAFF PENSION PLAN

General Information about the Pension Plan

Plan Description

All full-time staff at the System are provided with pension benefits through the ERS.

Benefits Provided

Upon retirement at age 65, or at any age plus years if credited service equals or exceeds 85 (Rule of 85), employees receive monthly payments for life of yearly benefits equal to years of credited service multiplied by 1.3% of average final compensation plus 2.05% of average final compensation in excess of employee's benefit compensation in excess of the current Social Security wage base. Early retirement can occur at age 60 with at least five years of service. This early service retirement allowance is reduced by 4% for each year prior to age 65 or at the age at which the Rule of 85 would have been satisfied had the employee continued working until that age, if earlier.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE K - SYSTEM STAFF PENSION PLAN (Continued)

Disability retirement is available if an employee has 5 years of creditable service and is totally disabled as determined by the Medical Board. The disability pension is computed in the same manner as normal service retirement.

In lieu of the benefit paid over the lifetime of the employee, reduced benefit options are available for survivor and beneficiary payments.

Employees are eligible, after accumulation of 5 years of credited service, for disability benefits prior to eligibility of normal retirement. Survivor benefits are available for beneficiaries of employees who die after at least 5 years of service.

The Deferred Retirement Option Plan (DROP) allows employees who have reached retirement eligibility to begin receiving a pension benefit while continuing to work. The benefit is paid to an employee's DROP account where it earns interest. No creditable service is earned during DROP participation. An employee can participate in DROP for a maximum of 5 years and can immediately retire or continue to work and resume earning creditable service.

Contributions

ERS does not require employee contributions.

The System was contractually required to contribute a percentage of annual payroll as follows:

<u>Service Period</u>	<u>Contribution Rate</u>
July 2021 to present	15.42%
July 2020 to June 2021	13.19
July 2019 to June 2020	12.26

The amount is actuarially determined and is expected to finance the costs of benefits earned by employees during the year along with any additional amount to finance the unfunded accrued liability. Contributions to ERS from the System were \$54,699 and \$48,883 for the years ended September 30, 2021 and 2020, respectively.

Net Pension Expense

Net pension expense is the sum of changes in the net pension liability and deferred inflows and outflows of resources. The System's net pension expense was calculated as follows:

	<u>For The Years</u> <u>Ended September 30</u>	
	<u>2021</u>	<u>2020</u>
System's employer contributions	\$ 54,699	48,883
Increase (decrease) in net pension liability	92,214	71,311
Increase (decrease) in deferred inflows of resources	(5,779)	(7,338)
(Increase) decrease in deferred outflows of resources	<u>(58,691)</u>	<u>(45,316)</u>
Net Pension Expense	<u>\$ 82,443</u>	<u>67,540</u>

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE K - SYSTEM STAFF PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of the beginning of the Systems fiscal years September 30, 2021 and 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The System had a liability of \$383,162 (or 0.13%) and \$290,948 (or 0.13%) for its proportionate share of ERS' net pension liability for the years ended September 30, 2021 and 2020, respectively. The System's proportion of the net pension liability was based on a projection of the System's long-term share of contributions to ERS relative to the projected contributions of all participating employers, actuarially determined.

The actuarially determined deferred outflows of resources and deferred inflows of resources related to ERS were from the following sources:

		For The Year Ended September 30, 2021		
		Outflows	Inflows	Net Outflows
Net difference between expected and actual experience	\$	6,015	-	6,015
Net difference from assumption changes		40,819	-	40,819
Net difference between projected and actual earnings on ERS' investments		55,562	-	55,562
Net impact from changes in proportion allocation between the participating employers		3,928	-	3,928
Fiscal year 2021 paid contributions		51,266	-	51,266
Total	\$	157,590	-	157,590

		For The Years Ending September 30				
		Total	2022	2023	2024	2025
Deferred outflows (inflows) future recognition	\$	157,590	90,640	44,985	17,895	4,070

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE K - SYSTEM STAFF PENSION PLAN (Continued)

		For The Year Ended September 30, 2020		
		Outflows	Inflows	Net Outflows
Net difference between expected and actual experience		\$ 636	(5,779)	(5,143)
Net difference from assumption changes		-	-	-
Net difference between projected and actual earnings on ERS' investments		43,985	-	43,985
Net impact from changes in proportion allocation between the participating employers		5,395	-	5,395
Fiscal year 2020 paid contributions		48,883	-	48,883
Total		<u>\$ 98,899</u>	<u>(5,779)</u>	<u>93,120</u>

		For The Years Ending September 30			
	Total	2021	2022	2023	2024
Deferred outflows (inflows) future recognition	\$ 93,120	51,660	11,120	16,652	13,688

Actuarial Methods and Assumptions used in Calculations of Actuarially Determined Pension Liability

Valuation date:

Actuarially determined contributions are calculated as of October 1, 2020 and 2019 (beginning of year) valuation date used to calculate the required contribution for the fiscal years ending September 30, 2021 and 2020.

Actuarial methods:

Actuarial cost method (Funding)	Projected Unit Credit Cost Method
Actuarial cost method (GASB 68)	Entry Age Normal
Amortization method	Fixed 20-year period as of October 1, 2015 as a level percentage of payroll. Future gains and losses and changes in actuarial assumptions will be amortized in layers over 20-year periods.
Asset valuation method	5-year smoothing

Actuarial assumptions:

Inflation	2.5%
Salary increases	2.5% to 4.55% varies by year of service
Investment rate of return	7.25%, net of pension plan investment expenses

Mortality rates -

Active: 135% of the Pub-2010 General Employee below-median income mortality table for males and 155% for females projected with generational mortality improvements from 2010 using Scale MP-2019.

Health: 125% of the Pub-2010 General Retiree below-median income mortality table for males and 120% for females projected with generational mortality improvements from 2010 using Scale MP-2019.

Disabled: 120% of the Pub-2010 Non-Safety Disabled Retiree mortality table for males and 110% for females projected with generational mortality improvements from 2010 using Scale MP-2110.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE K - SYSTEM STAFF PENSION PLAN (Continued)

Discount Rate

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that contributions will continue to follow the current funding policy. Based on those assumptions, the ERS' fiduciary net position was projected to be sufficient to make all projected future benefits payments of current plan employees and their beneficiaries.

Sensitivity of the System's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the System's proportionate share of the net pension liability calculated using the long-term expected rate of return of 7.0%, as well as what the System's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% point lower (6.25%) or 1% point higher (8.25%) than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate Assumption</u>	<u>1% Increase</u>
Discount rate	6.25%	7.25	8.25
Net pension liability	\$ 531,415	383,162	257,009

Detailed information about ERS' fiduciary net position is available in the separately issued ERS' financial report.

NOTE L - SYSTEM EMPLOYEES AND POST-RETIREMENT BENEFITS

The System will pay health insurance for the employees regardless of whether or not it is the health insurance that the City offers to its employees so long as the cost is less than the City's health insurance plan. Current System employees are reimbursed up to \$500 per calendar year for vision care. Reimbursed health care benefits totaled \$1,000 and \$9,209 for the years ended September 30, 2021 and 2020, respectively.

The System provides post-retirement health care benefits to all employees with a minimum of ten years of service who retire from the System on or after attaining age 65. Currently two retirees are receiving these post-retirement benefits. Expenses for post-retirement health care benefits are recognized when incurred. Due to only two eligible retirees and the limited exposure, no provision for estimated claims incurred but not yet reported has been made. Expenses for post-retirement health care were \$0 and \$3,102 for the years ended September 30, 2021 and 2020, respectively.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE M - RELATED PARTY TRANSACTIONS

The System reimburses the City 100% of the total salaries, payroll taxes, and employee fringe benefits for the System's employees. The System's expense for the years ended September 30, 2021 and 2020, was \$502,331 and \$469,868, respectively. The System also reimburses the City for cost allocated from the Treasurer's Department. The System's expenses for the years ended September 30, 2021 and 2020, was \$3,804 and \$3,701, respectively.

NOTE N - RISK MANAGEMENT

The System is exposed to various risks of loss related to breach of fiduciary duties, errors and omissions, and loss of assets, torts, etc. The System has chosen to cover such losses through the purchase of commercial insurance. There have been no material insurance claims filed or paid during the past three fiscal years.

NOTE O - COMMITMENTS AND CONTINGENCIES

Unsettled Investment Transactions

The System was committed to the future settlement of investments purchased (accounted for by trade date) at September 30, 2021 and 2020, of \$0 and \$279,840, respectively. These amounts are reflected in the statements of fiduciary net position as a liability for unsettled investment transactions.

Lawsuits

The System entered into a settlement agreement with the Firefighters' Retirement Plan (FRP) in July 2015 whereby firefighters employed by the City prior to February 1, 2013 are entitled to use unused medical leave that accrued from September 2, 2010 and February 1, 2013 for pension purposes. The cost of the additional sick leave benefits was funded in part with a one-time transfer of \$1,070,749 from the System's Future Benefit Fund to FRP paid on October 2, 2015.

The remaining actuarial present value of the cost of the additional sick leave benefits applicable to the System of \$1,515,608 shall be paid in full from the System's Future Benefit Fund to the General Reserve Fund of the System on a 15-year amortized basis, with annual payments of \$166,792 beginning October 2015. The actuarially determined net present value of the remaining balance to transfer totals was \$1,097,986 and \$1,180,972 as of September 30, 2021 and 2020, respectively.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE P - RISKS AND UNCERTAINTIES

Investment Risks

The System invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market, foreign currency, regulatory, and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term, and such changes could materially affect the amounts reported in the statements of fiduciary net position.

Experience Risks

Actuarial present value of accumulated plan benefits are reported based on certain assumptions pertaining to interest rates, inflation rates, and employee demographics, all of which are subject to change. Due to uncertainties inherent in the estimations and assumptions process, it is at least reasonably possible that changes in these estimates and assumptions in the near term would be material to the financial statements.

NOTE Q - TAX STATUS

The System meets the requirements of a governmental plan under Section 414(d) of the Internal Revenue Code (IRC). The System obtained its latest determination letter on December 20, 2016 in which the Internal Revenue Service (IRS) stated that the System, as designed, was in compliance with the applicable requirements of the IRC. The Trustees believe that the System is currently designed and being operated in compliance with the applicable requirements of the IRC. Therefore, they believe that the System was qualified and the related trust was tax exempt as of the financial date.

Accounting principles generally accepted in the United States of America require the System's Trustees to evaluate tax positions taken by the System and recognize a tax liability if an uncertain position that more likely than not would not be sustained upon examination by the IRS or U.S. DOL. The System's Trustees have analyzed the tax positions taken by the System and has concluded that as of September 30, 2021 and 2020, no uncertain positions are taken or are expected to be taken that would require recognition of a liability or disclosure in the financial statements. The System is subject to routine audits by the taxing jurisdictions; however, there are currently no audits for any tax periods in progress and the System has not been assessed any interest or penalties by the IRS or U.S. DOL.

NOTE R - RATE OF RETURN

For the years ended September 30, 2021 and 2020, the annual money-weighted rate of return on the System's investments, net of investment expenses, was 22.42% and 4.69%, respectively. The money-weighted rate of return expresses investment performance, net of investment expenses, adjusted for the changing amounts actually invested.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

NOTES TO FINANCIAL STATEMENTS

NOTE S - SUBSEQUENT EVENTS

The System has performed an evaluation of subsequent events through March 22, 2022, the date the financial statements were available to be issued. No material events were identified by the System.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS
NOTES TO FINANCIAL STATEMENTS

NOTE T - SYSTEM RESERVES

Changes in the System's reserves for the years ended September 30, 2021 and 2020 are as follows:

	Total	Member's Savings Fund	Benefit Reserve Fund	General Reserve Fund	Future Benefit Fund	System Employees Benefit Fund
Balance, September 30, 2019	\$ 454,309,781	81,147,914	332,183,241	36,327,481	4,546,004	105,141
Contributions	1,297,238	-	-	1,297,238	-	-
Net investment income less administrative expenses	18,249,232	3,353,588	13,161,529	1,534,325	188,332	11,458
Transfer due to (surplus) deficit	-	(822,551)	16,832,264	(16,009,713)	-	-
Transfer in accordance with Sick Leave Settlement	-	-	-	166,792	(166,792)	-
Benefits paid to retirees and beneficiaries	(32,964,903)	-	(32,908,833)	-	(56,070)	-
Refunds of Members' contributions	(1,399,122)	(1,399,122)	-	-	-	-
Change in reserves for the year ended September 30, 2020	(14,817,555)	1,131,915	(2,915,040)	(13,011,358)	(34,530)	11,458
Balance, September 30, 2020	439,492,226	82,279,829	329,268,201	23,316,123	4,511,474	116,599
Contributions	3,403,198	-	-	3,403,198	-	-
Net investment income less administrative expenses	88,191,075	16,949,002	65,097,977	5,208,132	922,214	13,750
Transfer due to (surplus) deficit	-	(15,725,247)	(36,433,150)	52,158,397	-	-
Transfer in accordance with Sick Leave Settlement	-	-	-	166,792	(166,792)	-
Benefits paid to retirees and beneficiaries	(32,011,708)	-	(31,866,438)	-	(145,270)	-
Refunds of Members' contributions	(1,398,931)	(1,398,931)	-	-	-	-
Change in reserves for the year ended September 30, 2021	58,183,634	(175,176)	(3,201,611)	60,936,519	610,152	13,750
Balance, September 30, 2021	\$ 497,675,860	82,104,653	326,066,590	84,252,642	5,121,626	130,349

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS
REQUIRED SUPPLEMENTAL INFORMATION

REQUIRED SUPPLEMENTAL INFORMATION SECTION

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS
REQUIRED SUPPLEMENTAL INFORMATION -
GASB STATEMENT NO. 67 PENSION ELEMENTS - SYSTEM RELATED

SCHEDULES OF CHANGES IN NET PENSION LIABILITY (EXCESS ASSETS)

	For The Years Ended September 30							
	2021	2020	2019	2018	2017	2016	2015	2014 (A)
Discount Rate Assumption (gross of administrative expenses)	7.000 %	7.000 %	7.000 %	7.300 %	7.300 %	7.300 %	7.300 %	7.925 %
Total Pension Liability (B)								
Service cost	\$ -	-	-	-	-	-	-	-
Interest on total pension liability	31,900,271	32,070,852	32,252,813	32,729,886	34,536,458	34,916,115	34,403,495	34,449,637
Benefit changes	-	-	-	-	-	-	-	-
Differences between expected and actual experience	(730,385)	(721,053)	(1,287,244)	(5,442,030)	(26,462,974)	(6,984,303)	15,441	-
Assumption changes	-	-	19,942,113 (E)	-	-	-	43,915,338 (E)	-
Benefit payments	(31,866,438)	(32,908,833)	(32,808,908)	(32,161,027)	(32,015,540)	(32,154,888)	(33,561,947)	(34,001,921)
Refunds of Members' contributions	(1,398,931)	(1,399,122)	(2,027,172)	(649,093)	(816,435)	(1,278,330)	(1,294,477)	(1,205,393)
Net Change In Total Pension Liability	(2,095,483)	(2,958,156)	16,071,602	(5,522,264)	(24,758,491)	(5,501,406)	43,477,850	(757,677)
Total Pension Liability Beginning	472,350,844	475,309,000	459,237,398	464,759,662	489,518,153	495,019,559	451,541,709	452,299,386
Total Pension Liability Ending (a)	<u>\$ 470,255,361</u>	<u>472,350,844</u>	<u>475,309,000</u>	<u>459,237,398</u>	<u>464,759,662</u>	<u>489,518,153</u>	<u>495,019,559</u>	<u>451,541,709</u>
System Fiduciary Net Position								
Contributions - Employer	\$ 3,403,198	1,297,238	-	2,715,141	3,313,603	2,715,140	-	1,007,760
Net investment income (loss)	88,368,706	19,147,399	8,307,594	24,519,983	60,390,472	38,228,538	(10,931,763)	48,269,780
Benefit payments	(31,866,438)	(32,908,833)	(32,808,908)	(32,161,027)	(32,015,540)	(32,154,888)	(33,561,947)	(34,001,921)
Refunds of Members' contributions	(1,398,931)	(1,399,122)	(2,027,172)	(649,093)	(816,435)	(1,278,330)	(1,294,477)	(1,205,393)
Administrative expenses	(1,099,845)	(1,086,499)	(1,027,225)	(1,050,387)	(1,067,626)	(1,095,335)	(1,593,979)	(1,424,217)
Transfer from Future Benefit Fund	166,792	166,792	166,792	166,792	166,792	166,792	-	-
Net Change In System Fiduciary Net Position	57,573,482	(14,783,025)	(27,388,919)	(6,458,591)	29,971,266	6,581,917	(47,382,166)	12,646,009
Transfer out	-	-	-	-	-	-	-	(10,278,591)
System Fiduciary Net Position Beginning	434,980,752	449,763,777	477,152,696	483,611,287	453,640,021	447,058,104	494,440,270 (C)	492,221,578
System Fiduciary Net Position Ending (b)	<u>\$ 492,554,234 (D)</u>	<u>434,980,752 (D)</u>	<u>449,763,777 (D)</u>	<u>477,152,696 (D)</u>	<u>483,611,287 (D)</u>	<u>453,640,021 (D)</u>	<u>447,058,104 (D)</u>	<u>494,588,996 (D)</u>
Net Pension Liability (Excess Assets) Ending (a)-(b)	<u>\$ (22,298,873)</u>	<u>37,370,092</u>	<u>25,545,223</u>	<u>(17,915,298)</u>	<u>(18,851,625)</u>	<u>35,878,132</u>	<u>47,961,455</u>	<u>(43,047,287)</u>
Assets Excluded From System Fiduciary Net Position Future Benefit Fund (D)	<u>\$ 5,121,626</u>	<u>4,511,474</u>	<u>4,546,004</u>	<u>4,825,954</u>	<u>5,236,926</u>	<u>5,051,183</u>	<u>4,804,701</u>	<u>6,326,389</u>

Notes:

(A) The September 30, 2014 total pension liability was restated due to an actuarial revision to develop the System's liabilities assuming benefits are fully earned because the System is closed to new Members, and benefits have been frozen as of February 1, 2013. The actuarial accrued liability, at that time, is now equal to the present value of frozen accrued benefits and DROP balances as of the measurement date.

(B) The total pension liability as of the end of each measurement year is measured as of the measurement date (October 1) at the beginning of each year and projected to the end of each year.

(C) The September 30, 2014 System fiduciary net position was restated (decreased) by \$148,726 from recording the beginning net pension liability, resulting from implementing GASB 68 for the System's staff participation in ERS during the year ended September 30, 2015.

(D) The System's fiduciary net position shown in the above schedules of changes in net pension liability (excess assets) excludes the Future Benefit Fund, including its earnings allocated, transfer out, and SHARE program benefits.

(E) The actuarial assumptions were updated based on the experience review for the period October 1, 2014 through September 30, 2018, and are first effective with the actuarial valuation as of October 1, 2019. The actuarial assumptions were updated based on the experience review for the period October 1, 2009 through September 30, 2014, and are first effective with the actuarial valuation as of October 1, 2015.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS
REQUIRED SUPPLEMENTAL INFORMATION -
GASB STATEMENT NO. 67 PENSION ELEMENTS - SYSTEM RELATED

SCHEDULES OF NET PENSION LIABILITY (EXCESS ASSETS)

	For The Years Ended September 30							
	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability	\$ 470,255,361	472,350,844	475,309,000	459,237,398	464,759,662	489,518,153	495,019,559	451,541,709
System fiduciary net position	492,554,234	434,980,752	449,763,777	477,152,696	483,611,287	453,640,021	447,058,104	494,588,996
Net Pension Liability (Excess Assets)	<u>\$ (22,298,873)</u>	<u>37,370,092</u>	<u>25,545,223</u>	<u>(17,915,298)</u>	<u>(18,851,625)</u>	<u>35,878,132</u>	<u>47,961,455</u>	<u>(43,047,287)</u>
System Fiduciary Net Position as a Percentage of the Total Pension Liability	104.74 %	92.09	94.63	103.90	104.06	92.67	90.31	109.53
Covered Payroll (excluding DROP participants)	\$ 25,470,902	28,364,942	28,991,522	29,796,947	31,079,373	30,219,253	30,288,086	29,767,542
Net Pension Liability (Excess Assets) as a Percentage of Covered Payroll	87.55 %	131.75	88.11	(60.12)	(60.66)	118.73	158.35	(144.61)

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS
REQUIRED SUPPLEMENTAL INFORMATION -
GASB STATEMENT NO. 67 PENSION ELEMENTS - SYSTEM RELATED

SCHEDULES OF EMPLOYER'S CONTRIBUTIONS

	For The Years Ended September 30								
	2,021	2020	2019	2018	2017	2016	2015	2014	2013
Employer actuarially determined contributions	\$ 3,403,198	1,297,238	-	2,715,141	3,313,603	2,715,140	-	1,007,760	9,803,957
Contributions in relation to the actuarially determined contributions	3,403,198	1,297,238	-	2,715,141	3,313,603	2,715,140	-	1,007,760	10,137,271
Contributions Excess	\$ -	-	-	-	-	-	-	-	333,314
Covered Payroll (excluding DROP participants)	\$ 25,470,902	28,364,942	28,991,522	29,796,947	31,079,373	30,219,253	30,288,086	29,767,542	30,021,550
Contributions as a Percentage of Covered Payroll	13.36 %	4.57	-	9.11	10.66	8.98	-	3.39	33.77

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS
REQUIRED SUPPLEMENTAL INFORMATION -
GASB STATEMENT NO. 67 PENSION ELEMENTS - SYSTEM RELATED

SCHEDULES OF ANNUAL MONEY-WEIGHTED RATE OF RETURN ON INVESTMENTS

	For The Years Ended September 30								
	2021	2020	2019	2018	2017	2016	2015	2014	2013
Annual money-weighted rate of return, net of investment expenses	<u>22.42</u> %	<u>4.69</u>	<u>1.80</u>	<u>5.82</u>	<u>14.69</u>	<u>9.20</u>	<u>(2.42)</u>	<u>10.32</u>	<u>14.41</u>

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS
REQUIRED SUPPLEMENTAL INFORMATION -
GASB STATEMENT NO. 67 PENSION ELEMENTS - SYSTEM RELATED

NOTES TO REQUIRED SUPPLEMENTAL INFORMATION FOR THE YEAR ENDED SEPTEMBER 30, 2021

1. Changes in Benefit Terms

Changes in benefit terms must be enacted by the General Assembly of the State of Missouri. There were no changes in benefits during the year ended September 30, 2021.

2. Changes in Actuarial Assumptions

None

3. Changes in Actuarial Method

None

4. Method and Assumptions used in Calculations of Actuarially Determined Pension Liability

The actuarially determined employer's contributions were calculated as of the September 30 preceding the fiscal year in which contributions are made. That is, the contributions calculated as of the September 30, 2020 actuarial valuation was made during the fiscal year ended September 30, 2021. The following actuarial methods and assumptions were used to determine pension liability reported in the schedules of changes in employer's net pension liability (schedule):

Method:

Valuation date	October 1, 2014 through 2021
Actuarial cost method (funding by state statutes) - 2014 through 2021	Entry Age - Frozen Initial Liability
Actuarial cost method (GASB 67 reporting) - 2014 through 2018	Entry Age Normal
Actuarial cost method (GASB 67 reporting) - 2019 and 2021	Entry Age - Actuarial Cost Method
Amortization method/period - 2014 through 2021	30-year closed period from establishment
Remaining amortization period - 2016 through 2021	Various
Remaining amortization period - 2014 and 2015	None - No unfunded actuarial liability
Asset valuation method - 2014 through 2021 (funding)	3-year smoothed market
Asset valuation method - 2014 through 2021 (GASB 67)	Fair value

Actuarial assumptions:

Investment rate of return - 2019 through 2021	6.75%, net of administrative expenses of 25 basis points
Investment rate of return - 2015 through 2018	7.0%, net of administrative expenses of 30 basis points
Investment rate of return - 2014	7.625%, net of administrative expenses of 30 basis points
Long-term municipal bond rate	2014 - 4.11%; 2015 - 3.71%; 2016 - 3.06%; 2017 - 3.5%; 2018 - 3.83%; 2019 - 2.75%; and 2020 - 2.41%
Rate of payroll growth - 2019 through 2021	2.75 to 3.75% based on service. Benefits have been frozen as of February 1, 2013; therefore, no salary increases have been assumed.
Rate of payroll growth - 2015 through 2018	3% to 4% based on service. Benefits have been frozen as of February 1, 2013; therefore, no salary increases have been assumed.
Rate of payroll growth - 2014	3.35% to 5.5% based on service. Benefits have been frozen as of February 1, 2013; therefore, no salary increases have been assumed.
Consumer price inflation - 2019 through 2021	2.50%
Consumer price inflation - 2015 through 2018	2.75%
Consumer price inflation - 2014	3.00%
Mortality - 2019 through 2021	Post-retirement ordinary - Pub-2010 Public Safety Healthy Annuitant, sex distinct
	Pre-retirement - Pub-2010 Public Safety Employee Mortality Tables, sex distinct
	Post-disability - Pub-2010 Public Safety Disable Retiree Mortality Tables, sex distinct

Note:

Future mortality improvements are reflected by projecting the base mortality tables forward from 2010 using MP-2019 projection scale.

Mortality - 2015 through 2018	Post-retirement ordinary - RP-2014 Healthy Annuitant Mortality Tables, sex distinct
	Pre-retirement - RP-2014 Employee Mortality Tables, sex distinct
	Post-disability - assumed to be 20% higher than post-retirement mortality rates
Mortality - 2014	RP-2000 mortality table, sex district, with rates projected to 2015

(Continued)

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS
REQUIRED SUPPLEMENTAL INFORMATION -
GASB STATEMENT NO. 67 PENSION ELEMENTS - SYSTEM RELATED

NOTES TO REQUIRED SUPPLEMENTAL INFORMATION FOR THE YEAR ENDED SEPTEMBER 30, 2021 (Continued)

5. GASB 67 Ten-year Required Supplemental Schedules

Required supplemental schedules are required to present 10 years of information. However, the information in the schedules are not required to be presented retroactively. Years will be added to these schedules in future fiscal years until 10 years of information is presented.

6. Money-weighted Rate of Return

The annual money-weighted rate of return is computed assuming investment yield is received at the end of each month and on the actual or approximate date of contributions, benefit payments, and expenses.

7. Discount Rate used to Calculate the Present Value of Future Benefits

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects: 1) a long-term expected rate of return on the System's investments (to the extent that the System's fiduciary net position is projected to be sufficient to pay benefits) and 2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

The long-term expected rate of return of the System's funding is assumed to be 6.75%. Per Missouri State Statutes, this rate is net of both investment and administrative expenses. GASB 67 requires the long-term expected rate of return to be determined net of pension plan investment expense but without reduction for the System's administrative expenses. Investment expenses (investment management and custodial fees) are assumed to be approximately 50 basis points. Administrative expenses are assumed to be approximately 30 basis points; consequently, the long-term expected rate of return used for purposes of GASB 67 is increased by 25 basis points to 7%. This rate is gross of administrative expenses.

For the purpose of this valuation, the expected rate of return on the System's investments is 7%; the municipal bond rate is 2.41% (based on the most recent daily rate available on or before the measurement date of the Fidelity "20-Year Municipal GO AA Index") and the resulting single discount rate is 7%.

The single discount rate is the same as the expected rate of return on pension plan assets because FRS is closed to new members, benefits are frozen as of February 1, 2013, and FRS is projected to be fully funded by 2024. Our projection assumes the City will make contributions as required by statute.

The System currently expects assets will be sufficient to cover projected vested benefits of all current Members and their beneficiaries using actuarial assumptions until 2111. Furthermore, in the event that the assets fall below the present value of benefits and a contribution is required, a sound funding policy based on the frozen initial liability actuarial cost method is used, as defined by Missouri's state statutes.

8. Total Payroll and Covered Payroll

The covered payroll for active Members is the payroll on which contributions to the System are based. Member payroll were as follows:

	For The Years Ended September 30			
	2021		2020	
	Number	Compensation	Number	Compensation
Active Members non-DROP "covered payroll"	359	\$ 25,470,902	395	\$ 28,364,942
Active Members participating in DROP	96	7,268,746	79	6,040,555
Total Payroll	455	\$ 32,739,648	474	\$ 34,405,497

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

REQUIRED SUPPLEMENTAL INFORMATION - GASB STATEMENT NO. 68 PENSION ELEMENTS - SYSTEM STAFF PENSION RELATED

SCHEDULES OF THE SYSTEM'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OF THE EMPLOYEES RETIREMENT SYSTEM OF THE CITY OF ST. LOUIS (ERS), A COST- SHARING, MULTI-EMPLOYER DEFINED BENEFIT PENSION PLAN

		September 30					
	2021	2020	2019	2018	2017	2016	2015
Proportionate Share of the Employer's Contributions	0.14 %	0.13	0.13	0.13	0.13	0.11	0.10
Proportionate Share of the Collective Net Pension Liability	\$ 383,162	290,948	219,637	222,861	264,825	254,939	161,678
Covered Payroll	\$ 330,881	321,019	311,088	307,054	300,217	828,263	260,505
Proportionate Share of the Collective Net Pension Liability as a Percentage of its Covered Payroll	115.80 %	90.63	70.60	72.58	88.21	30.78	62.06
ERS' Fiduciary Net Position as a Percentage of the Total Pension Liability	73.82 %	78.56	83.02	82.46	78.52	76.22	83.47

Notes:

- (A) The System elected to report pension elements using the beginning of the year actuarial valuation as allowed by GASB 68. Therefore, the amounts presented were determined as of ERS' fiscal years ended September 30, 2020, 2019, 2018, 2017, 2016, 2015, and 2014 actuarial valuations and projected to the end of the years.
- (B) The System implemented GASB 68 for the fiscal year ended September 30, 2015. Years will be added to this schedule in future fiscal years until 10 years of information is provided.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

REQUIRED SUPPLEMENTAL INFORMATION - GASB STATEMENT NO. 68 PENSION ELEMENTS - SYSTEM STAFF PENSION RELATED

SCHEDULES OF THE SYSTEM'S CONTRIBUTIONS TO THE EMPLOYEES RETIREMENT SYSTEM OF THE CITY OF ST. LOUIS (ERS), A COST-SHARING, MULTI-EMPLOYER DEFINED BENEFIT PENSION PLAN

	For The Years Ended September 30						
	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 41,284	39,603	38,116	38,208	40,662	39,776	38,471
Contributions in relation to the contractually required contribution	(41,284)	(39,603)	(38,116)	(38,208)	(40,662)	(39,776)	(38,471)
Contribution Excess	\$ -	-	-	-	-	-	-
Covered Payroll	\$ 330,881	321,019	311,088	307,054	300,217	828,263	260,505
Contributions as a Percentage of Covered Payroll	12.48 %	12.34	12.25	12.44	13.54	4.80	14.77

Note to schedule:

(A) Actuarial Methods and Assumptions used in Calculations of Actuarially Determined Pension Liability

Valuation date:

Actuarially determined contributions are calculated as of October 1, 2014 through 2020 (beginning of year) valuation date used to calculate the required contribution for the fiscal years ending September 30, 2015 through 2021.

Actuarial methods:

Actuarial cost method (GASB 68)

Amortization method - 2017 through 2020

Amortization method - 2016 and 2015

Asset valuation method

Actuarial assumptions:

Inflation

Salary increases - 2017 through 2020

Salary increases - 2016 and 2015

Investment rate of return

Mortality rates - ordinary - 2016 through 2020

Mortality rates - ordinary - 2015

Mortality rates - disability - 2016 through 2020

Mortality rates - disability - 2015

Entry Age Normal
Fixed 20 year period as of October 1, 2015 as a level percentage of payroll.
Rolling 30-year level dollar amortization of unfunded liability
5-year smoothing

2020, 2019, 2018, 2017, and 2016 - 2.5%; 2015 - 3.125%
3% plus merit component based on employee's years of service
3.5% plus merit component based on employee's years of service
2020, 2019, 2018, 2017, and 2016 - 7.5%, and 2015 - 8%,
net of pension plan investment expenses
RP-2000 healthy mortality 3 year set-forward with generational
projections using scale A
1994 Group Annuity Mortality Table
RP-2000 disabled mortality 3 year set-forward with generational
projections using scale AA
1953 Railroad Retirement Board disabled life mortality table

(B) The System elected to report pension elements using the beginning of the year actuarial valuation as allowed by GASB 68. Therefore, the amounts presented were determined as of ERS' fiscal years ended September 30, 2014 through 2020 actuarial valuations and projected to the end of the years.

(C) The System implemented GASB 68 for the fiscal year ended September 30, 2015. Years will be added to this schedule in future fiscal years until 10 years of information is provided.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS
OTHER SUPPLEMENTAL INFORMATION

OTHER SUPPLEMENTAL INFORMATION SECTION

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

OTHER SUPPLEMENTAL INFORMATION

		For The Years	
		Ended September 30	
		2021	2020
BENEFITS PAID TO RETIREES AND BENEFICIARIES			
Monthly annuity:			
Service retirees	\$ 14,088,229	14,273,931	
Accidental disability	11,500,379	12,204,068	
Beneficiaries	3,924,300	3,824,629	
Ordinary disability	456,455	466,356	
Medical, surgical, and hospital	6,265	6,211	
Total Monthly Annuity	<u>29,975,628</u>	<u>30,775,195</u>	
Lump sum:			
DROP	1,972,080	2,133,708	
Death	64,000	56,000	
Total Lump Sum	<u>2,036,080</u>	<u>2,189,708</u>	
Total Benefits Paid To Retirees And Beneficiaries	<u>\$ 32,011,708</u>	<u>32,964,903</u>	
ADMINISTRATIVE EXPENSES			
Personnel costs:			
Salaries	\$ 362,698	345,197	
Payroll taxes	27,074	25,764	
Employee fringe benefits:			
Group benefits	31,116	43,678	
Net pension expense	82,443	67,540	
Total Personnel Costs	<u>503,331</u>	<u>482,179</u>	
Bank charges	6,566	4,343	
Building operations	15,316	12,443	
Computer and website	118,098	66,550	
Costs allocated from City	3,804	3,701	
Depreciation	53,493	53,586	
Equipment rental and maintenance	12,351	14,393	
Insurance	31,683	29,996	
Office supplies and expenses	13,234	12,991	
Postage and delivery	6,088	7,999	
Professional fees:			
Accounting and auditing	60,044	45,305	
Actuary	49,250	91,548	
Investment consultant	160,000	160,000	
Legal and legislative	54,226	72,932	
Property assessment	682	341	
Telephone	6,483	6,821	
Travel and seminars	5,196	21,371	
Total Administrative Expenses	<u>\$ 1,099,845</u>	<u>1,086,499</u>	

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

OTHER SUPPLEMENTAL INFORMATION

INVESTMENT MANAGEMENT AND CUSTODIAL FEES

	For The Years	
	Ended September 30	
	2021	2020
Investment management fees:		
Acadian Asset Management, LLC	\$ 239,643	176,603
Argent Capital Management, LLC	129,584	134,335
The Commerce Trust Company	44,734	45,731
Eagle Capital Management, LLC	251,797	210,193
Fisher Investments, Inc.	410,397	362,821
Intech Investment Management, LLC	-	4,058
Pinnacle Associates, Ltd.	203,134	149,603
Prudential Trust Company	120,805	115,784
Tortoise Capital Advisors, LLC	2,975	103,071
Total Investment Management Fees	1,403,069	1,302,199
Custodial fees:		
The Northern Trust Company	183,129	190,061
Total Investment Management And Custodial Fees	\$ 1,586,198	1,492,260

The System incurs its share of fund operating expenses (including the investment management fees) which are deducted directly from each individual fund's assets for the following investment funds:

ABS Emerging Markets Strategic Portfolio, LP (Hedge Fund)
AJO Emerging Markets All - Cap Offshore Fund, Ltd. (Emerging Markets Fund)
EnTrust Capital Diversified Fund, Ltd. (Hedge Fund)
Integrity Asset Management, LLC (Small Cap Equity)
MacKay Shields Collective Investment Trust (Fixed Income)
Magnitude Institutional, LLC (Hedge Fund)
Mauna KEA, LLC (Hedge Fund)
Principal Enhanced Property Fund, LP (Real Estate Separate Account)
Principal U.S. Property Account (Real Estate Separate Account)

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS**OTHER SUPPLEMENTAL INFORMATION****HISTORICAL TREND INFORMATION****Additions to Net Position**

For The Years Ended September 30	Contributions		Net Investment Income (Loss)	Total
	Employer	Members		
2021	\$ 3,403,198	-	89,290,920	92,694,118
2020	1,297,238	-	19,335,731	20,632,969
2019	-	-	8,382,530	8,382,530
2018	2,715,141	-	24,769,748	27,484,889
2017	3,313,603	-	61,052,343	64,365,946
2016	2,715,140	-	38,641,812	41,356,952
2015	-	-	(11,079,856)	(11,079,856)
2014	1,007,760	-	48,876,120	49,883,880
2013 (A)	20,998,953	944,098	65,779,337	87,722,388
2012	21,680,123	2,569,508	71,064,693	95,314,324

Deductions from Net Position

For The Years Ended September 30	Benefits Paid	Refunds Of Members Contributions	Admini- strative Expenses	Total
2021	\$ 32,011,708	1,398,931	1,099,845	34,510,484
2020	32,964,903	1,399,122	1,086,499	35,450,524
2019	32,997,002	2,027,172	1,027,225	36,051,399
2018	32,654,972	649,093	1,050,387	34,354,452
2017	32,324,876	816,435	1,067,626	34,208,937
2016	32,154,888	1,278,330	1,095,335	34,528,553
2015	33,864,793	1,294,477	1,593,979	36,753,249
2014	34,416,962	1,205,393	1,424,217	37,046,572
2013	34,535,838	3,260,793	1,730,087	39,526,718
2012	33,371,985	2,303,658	1,579,936	37,255,579

(A) The City's contribution for the year ended September 30, 2013 was recalculated to be \$9,803,957 for BB 109 and \$10,278,591 was transferred out during the year ended September 30, 2014.

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

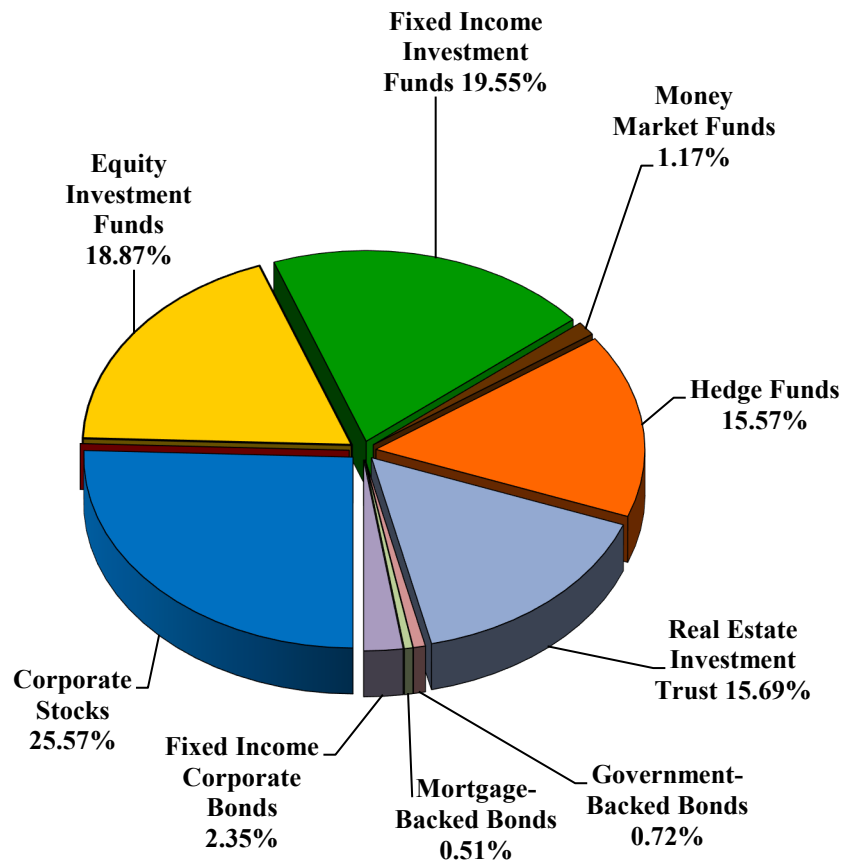
OTHER SUPPLEMENTAL INFORMATION

SUMMARY OF INSURANCE COVERAGE

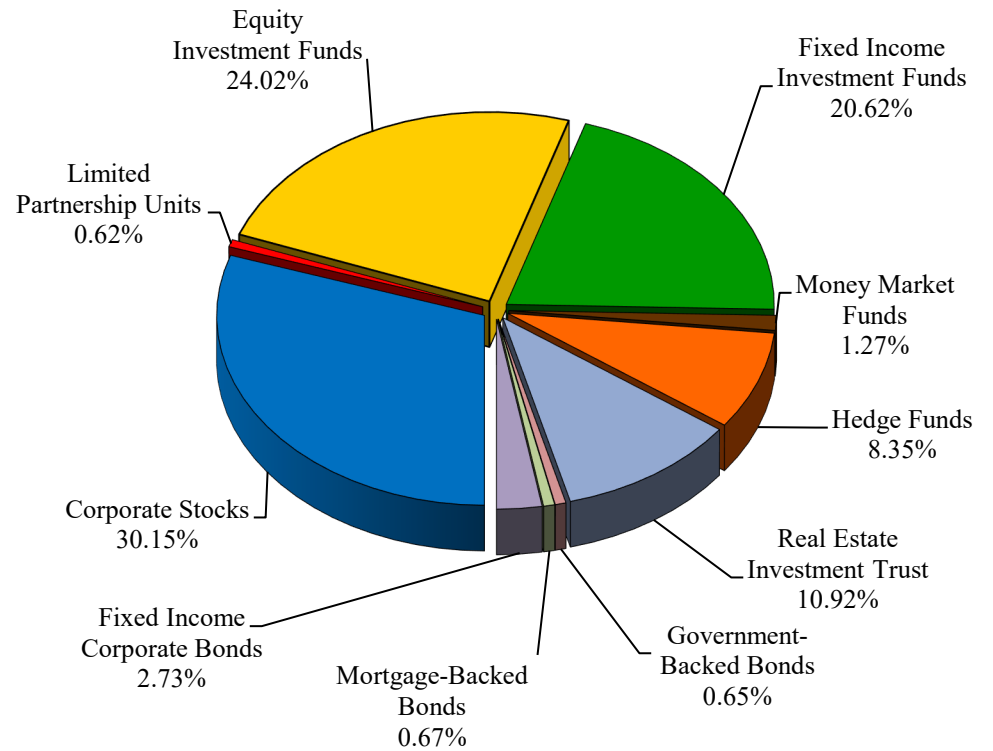
Type	Coverage
Fiduciary Liability, includes claims expenses	\$ 5,000,000
Property:	
Building	\$ 607,575
Contents	\$ 580,101
General Liability:	
Per occurrence	\$ 1,000,000
Aggregate	\$ 3,000,000
Workers' Compensation and Employers Liability	Statutory \$ 1,000,000
Umbrella Liability:	
Per occurrence	\$ 1,000,000
Aggregate	\$ 3,000,000
Non-owned Automobile	\$ 1,000,000
Cyber and Privacy Liability, includes claims expenses	\$ 2,000,000
Commercial Crime - Employee Theft	\$ 300,000

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

INVESTMENTS



September 30, 2021

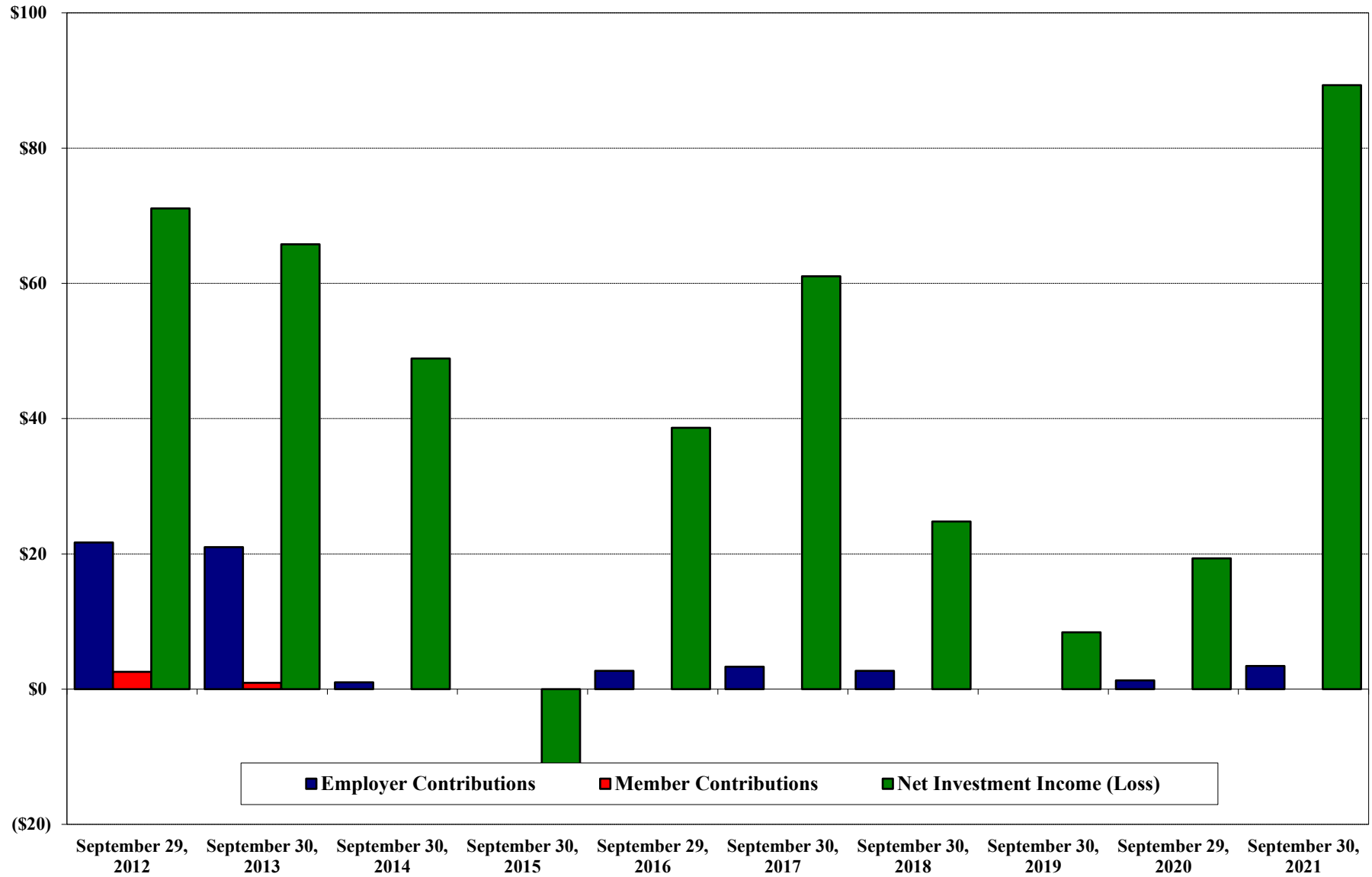


September 30, 2020

FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

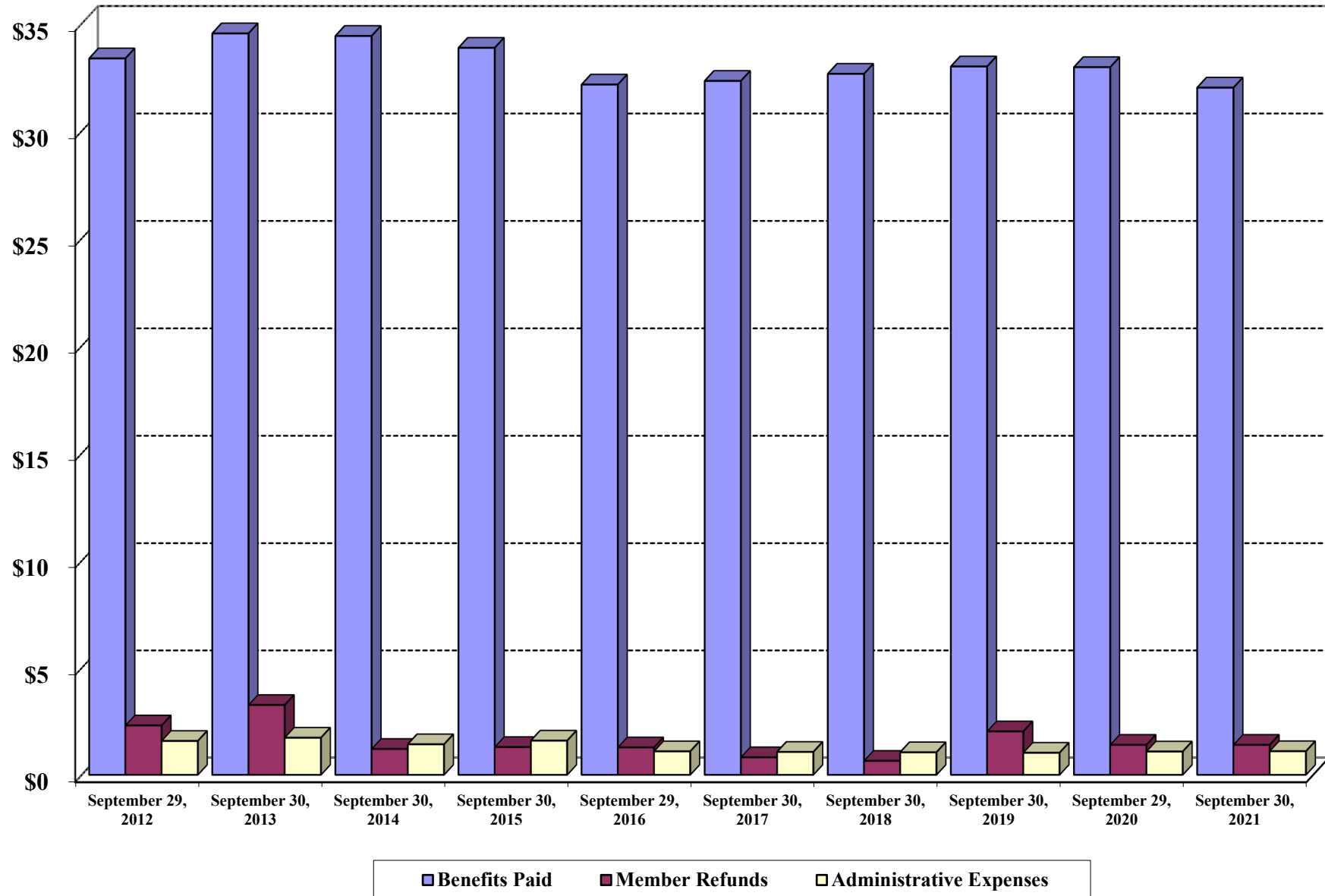
ADDITIONS TO NET POSITION FOR THE YEARS ENDED

\$ In Millions



FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS
DEDUCTIONS FROM NET POSITION
FOR THE YEARS ENDED

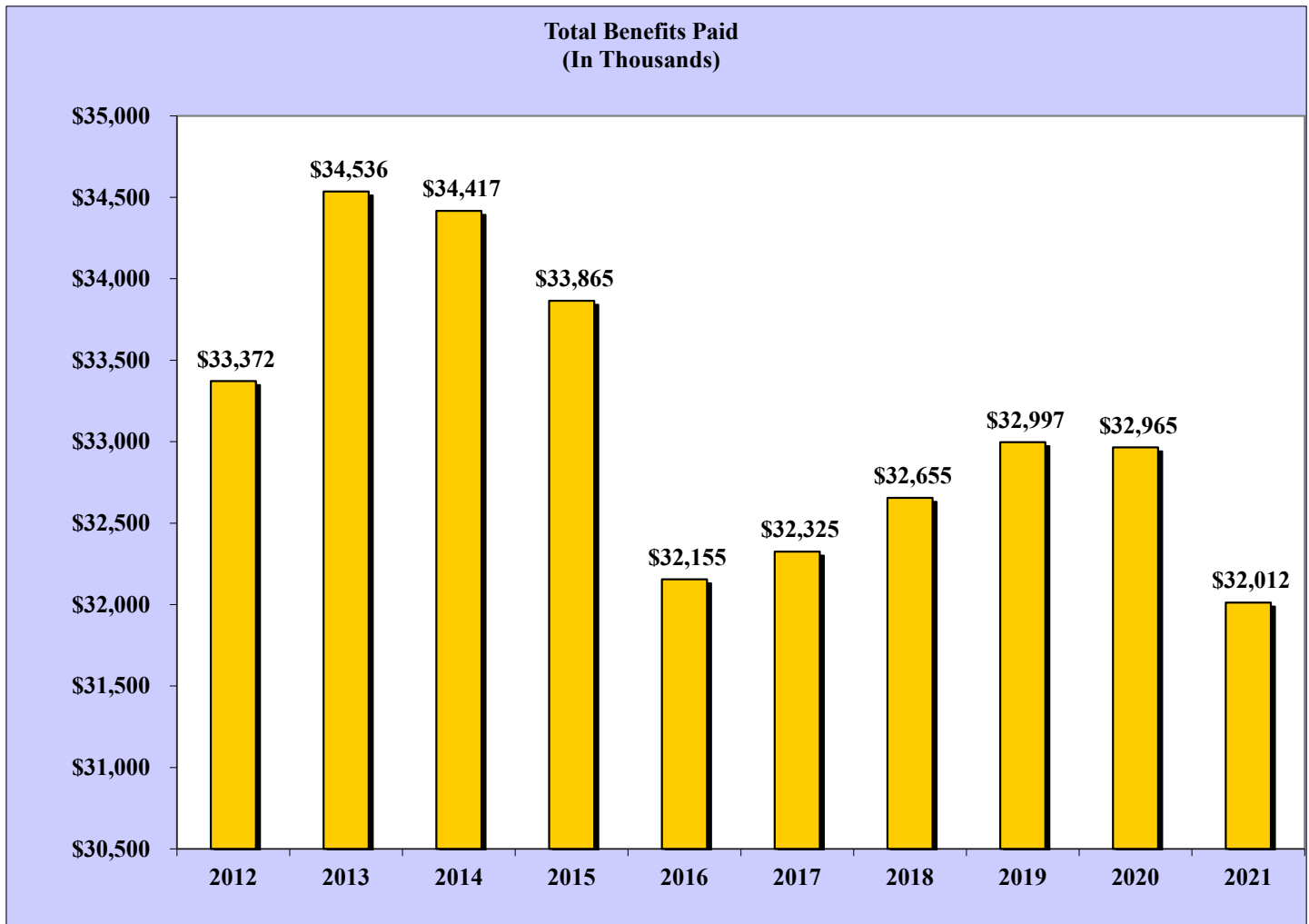
\$ In Millions



FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

BENEFITS PAID BY TYPE

For The Fiscal Years Ended	Service Retirees*	Accidental Disability	Beneficiaries	Ordinary Disability	Death	Medical, Surgical, And Hospital	Total
2012	\$ 16,110,010	13,184,657	3,543,043	464,060	56,000	14,215	33,371,985
2013	16,948,351	13,228,482	3,788,048	495,398	64,000	11,559	34,535,838
2014	16,606,662	13,155,325	3,999,493	587,993	58,000	9,489	34,416,962
2015	16,353,491	12,930,902	3,935,283	584,622	52,000	8,495	33,864,793
2016	15,120,366	12,583,999	3,898,375	493,231	50,000	8,917	32,154,888
2017	14,668,199	13,067,252	4,056,421	474,736	48,000	10,268	32,324,876
2018	15,466,367	12,563,840	4,097,804	476,057	44,000	6,904	32,654,972
2019	16,204,404	12,311,401	3,953,464	472,296	48,000	7,437	32,997,002
2020	16,407,639	12,204,068	3,824,629	466,356	56,000	6,211	32,964,903
2021	16,060,309	11,500,379	3,924,300	456,455	64,000	6,265	32,011,708



*Includes DROP benefit payments.

INTERNAL CONTROL AND COMPLIANCE SECTION

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

The Board of Trustees
FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the statements of fiduciary net position and the related statements of changes in fiduciary net position of the **FIREMEN'S RETIREMENT SYSTEM OF ST. LOUIS** (the System), a Pension Trust Fund of the City of St. Louis, Missouri, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the System's basic financial statements and have issued our report thereon dated March 22, 2022.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the System's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we do not express an opinion on the effectiveness of the System's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the System's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the System's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the System's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the System's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sikich LLP

St. Louis, Missouri
March 22, 2022